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## **EAST AREA COMMITTEE**



### **AGENDA**

To: City Councillors: Smith (Chair), Roberts (Vice-Chair), Blencowe, Baigent,

Barnett, Benstead, Hart, Herbert, Johnson, R. Moore, Robertson and

Sinnott

County Councillors: Kavanagh, Moghadas, Walsh and Whitehead

Dispatched: Wednesday, 29 March 2017

Date: Thursday, 6 April 2017

**Time:** 7.00 pm

**Venue:** Meeting Room - Cherry Trees Day Centre

Contact: Democratic Services Direct Dial: 01223 457013

## **Cambridge City Council's Draft Community Centres Strategy**

There is a Public Consultation running until 12 noon on 5th May on Cambridge City Council's Draft Community Centres Strategy. Further information and the survey is available here on the council's website. There will be a drop in session 6-7pm before the main committee meeting for people to find out more and speak to officers about the proposals in the draft Community Centres Strategy.

# 1 Introductions and Apologies For Absence

### 2 Declarations Of Interest

Members of the committee are asked to declare any interests in the items on the agenda. In the case of any doubt, the advice of the Monitoring Officer should be sought **before the meeting.** 

### **Minutes And Matters Arising**

- **Minutes** (Pages 5 20)

  To confirm the minutes of the meeting held on 12 January 2017.
- 4 Matters & Actions Arising From The Minutes (Pages 21 24)

## Open Forum: Turn Up And Have Your Say About Non-Agenda Items

**Open Forum**Refer to the 'Information for the Public' section for rules on speaking.

# **Items For Decision / Discussion Including Public Input**

- **Area Committee Grants 2017-18** (*Pages 25 34*)
- 7 Building Stronger Communities Community Centres Strategy (Pages 35 44)
- 8 Environmental Reports (Pages 45 64)
- **2016/17 S106 Priority-Setting Round** (*Pages 65 88*)

# **Meeting Information**

### **Open Forum**

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Thursday, 12 January 2017

### **EAST AREA COMMITTEE**

12 January 2017 7.00 - 9.55 pm

#### **Present**

**Area Committee Members:** Councillors Smith (Chair), Roberts (Vice-Chair), Blencowe, Benstead, Hart, Herbert, R. Moore and Robertson

Area Committee Members: County Councillor Whitehead

#### Officers:

Operations Manager – Community Engagement and Enforcement: Wendy Young

Senior Assets Development Officer for Streets and Open Spaces – Anthony French

Head of Corporate Strategy: Andrew Limb Democratic Services Officer: Ruth Yule

### Other Officers in Attendance:

Police Sergeant: Ian Wood

Police Chief Inspector: Paul Ormerod

### FOR THE INFORMATION OF THE COUNCIL

### 16/30/EAC Apologies For Absence

Apologies were received from Councillors Baigent, Johnson and Sinnott, and from County Councillors Kavanagh, Moghadas and Walsh.

#### 16/31/EAC Declarations Of Interest

No declarations of interest were made.

#### 16/32/EAC Minutes

The minutes of the meeting held on 13 October 2016 were approved as a correct record.

### 16/33/EAC Matters & Actions Arising From The Minutes

The Action Sheet was noted. The Chair read the following written reply from Councillor Price to Dr Grout's question about funding available nationally for housing development:

In terms of the money available through the national Affordable Housing Supply Programme (AHSP), the city does apply for grant funding where it can and several sites in the past have been funded through a mix of capital funding and grant. However there are criteria for applying which need to be considered.

Firstly government grant cannot be used in conjunction with Right to Buy receipts. The City's Housing Revenue Account is under very significant pressure from Right to Buy receipts we have already acquired and are still acquiring, and which we need to be able to spend or have to give them back to government at a punitive interest rate. We will be using these with the City's £70 million devolution funding to replace council homes lost to Right to Buy since the discount was increased in 2012.

Secondly, the AHSP is primarily aimed at low cost home ownership not rented, and where it does fund some rented homes, they must be set at Affordable Rent levels not social rent. Of the money already allocated through the programme by January 2017, the government expect it to fund 39,403 homes with a tenure breakdown of 35,000 of those as shared ownership or rent to buy through mainly housing associations and only 5000 for Affordable Rent, with all of those in the supported housing sector rather than general needs housing. Although DCLG announced in November that the government would allocate extra money to the programme and relax the criteria limiting applications to mainly home ownership products, the new prospectus for the grant fund has made clear that in fact the funding will continue to support home ownership, some mainly specialist rental housing and not general rental homes or those for social rent rather than Affordable Rent. They also ask for bidders who have existing social rent stock (which is the majority of the City's stock) to commit to converting some stock currently let at social rents to Affordable Rents as part of the bid process. Whilst that would generate increased income for the Council, it would mean a significant increase in current rents at a time which many on our waiting list would find unaffordable. A further requirement is to raise additional capital by selling off some stock as well, something again which will do little to benefit us.

In short, although we do look at every funding stream for options, the restrictions and requirements on this one make it unlikely that it will help deliver the sort of social housing that the city needs the Council to build. Devolution of housing funding and the ability to set local criteria for the funding's use will be far more useful in building the new homes we need.

Many housing associations will be bidding for this funding and, as many of them are moving away from rental homes to the government agenda of home ownership, it makes the City's priority of building primarily social rent homes even more important.

### 16/34/EAC Open Forum

Jim Chisholm spoke to draw the attention of all Councillors and members of public to the existence of a small group of people who were strongly opposed to the Chisholm Trail. He urged Councillors to express their support for the trail.

In discussion, members

- confirmed that allocation of land for the Chisholm Trail to pass under Mill Road railway bridge would be included in the redevelopment of the City Depot site
- expressed the belief that the cycle bridge and cycle way would completely stop any other type of development on Ditton Meadows
- said that there was no apparent opposition to the bridge in Abbey ward.

Speaking as Chairman of the City Deal Executive Board, Councillor Herbert said that where there were valid objections to the scheme, they would have to be given due consideration. The Board was keen to deliver the Chisholm Trail; the fall-back position would be to deliver that part of the trail that the Board was able to deliver.

The Chair expressed appreciation for Councillor Herbert's comments, and suggested that the Committee might wish to confirm its support for the trail and its awareness of the need to listen to objections. Councillor Blencowe advised that he and Councillor Hart would have to abstain from any vote on the matter, because it might come to Planning Committee.

Resolved by a majority (no members against, and two abstaining) that:

the East Area Committee was committed to the concept of the Chisholm Trail but also appreciated the need to listen to such objections that might be put forward.

Richard Wood presented a petition signed by over 100 residents and friends of Perowne Street and Emery Street about the site of the former Walkers Garage. He thanked Councillors, especially Councillor Sinnott, for their support in the matter. The site suffered from a lack of positive management, and had attracted litter, pests and fly tipping. He pointed out that the single storey sheds with pantiled roofs in Perowne Street had been identified as Buildings-at-Risk in the Mill Road Conservation Area appraisal document of 2011, and urged the Council to exercise its powers under the Building Act to take remedial action.

Councillor Robertson replied that the site was a blot on the street, and planning enforcement officers were already considering action. He undertook to follow the matter up and report back to the Committee.

**Action: Councillor Robertson** 

Richard Taylor asked whether any progress had been made on the remodelling of the entrance to Stourbridge Common from Riverside, and whether the Local Highways Improvement Panel would be meeting, and be meeting in public.

Councillor Whitehead reported that John Richards regretted that there had been no progress but he would pursue this; she herself wished to see it resolved, but cuts in resources meant that departments were under pressure. The scheme to improve access to the common had already been approved and had funding allocated to it, so there would be no need to involve the Local Highways Improvement Panel.

Margaret Cranmer drew attention to the longstanding problem of bins being stored on the pavement of Mill Road outside the shops near Tenison Avenue; the bins were being used to keep the access open to a private alley. She had written to the Mill Road co-ordinator in December about liaising with the businesses to ask them to stop leaving the bins out and using the alley for parking.

Asked whether the bins were large commercial City Council bins Ms Cranmer said that they were the large bins, and also some smaller ones from the flats,

as the flats' bin store was not accessible. She thanked the Council for cleaning the alleyways.

Councillor Roberts explained that the environment team had got some bins moved from the pavement, but the Council had no powers of sanction. He would ask an enforcement officer to talk to the Mill Road businesses in question, and a report would be brought back to the next Area Committee.

**Action: Cllr Roberts and Wendy Young** 

Jenny Kirner thanked Councillors for their report back, but returned to the question of the overgrown trees opposite Bradmore Court, which were blocking daylight for residents of Bradmore Court. She asked the Council to undertake their pruning if Anglia Ruskin University had no plans to do so.

Councillor Blencowe said that matter had been raised at the twice-yearly ARU liaison group and an estate officer had agreed to do some pruning this year. The trees clearly belonged to ARU; he would try to ensure the work was done. The Chair asked that the action remain on the Action Sheet for monitoring.

**Action: Cllr Blencowe** 

Margaret Cranmer asked the Committee to support the proposal to replace the 16-pound cannon on Cannons Green in Tenison Road, which had been melted down during the Second World War.

Councillor Robertson replied that he was aware that residents were crowdfunding to replace the cannon. He wished them well in their efforts, and said that members would do what they could to help.

# 16/35/EAC Oral report - Deputy PCC Andy Coles

Andy Coles, Deputy Police and Crime Commissioner (PCC) introduced himself and his work. He apologised for the lack of an exhibition before the meeting; he had not known that one was expected.

The Deputy PCC said that he had been appointed as deputy to the PCC, Jason Ablewhite. He was himself a Peterborough City Councillor, and had been responsible for Children's Services. He had been a police officer for 30 years, working in Hackney and elsewhere in a variety of roles, ending as a Detective Chief Inspector in the Metropolitan Police. He was now Chair of a local community association, liaising with local police in that role.

Mr Coles explained that under the legislation, the Police and Crime Commissioner was required to hold the Chief Constable to account, and to produce an annual report. The draft job description was being developed in preparation for the next PCC election. The PCC and Deputy PCC were also there to listen to what the community had to say about policing and their concerns; they tried to meet the public regularly in a variety of venues, such as supermarkets.

The Chair invited questions from members of the public.

# Robert Hart asked what action the DPCC could take with regards to fear of crime

The Deputy PCC replied that there was not a lot it was possible to do about fear of crime when the crime was not there. Cambridgeshire was one of the safest areas in the United Kingdom, and while there might be areas of Cambridge and Peterborough where crime was higher, in general crime levels were low. In one beat in Hackney, he used to report 14 burglaries a day, compared with four a week in one ward in Cambridgeshire. Vivid reporting on social media and in the wider media could however give the impression of high levels of local crime.

It was difficult to combat the fear of crime because putting information out about crime could itself increase the level of fear. Although a bobby on the beat was a reassuring sight, it was not an effective means of combatting crime, because other crimes were being committed elsewhere in the time that the bobby was walking the beat. It was difficult to combat fear of crime; there would always be greater fear of crime than the level of crime itself.

Richard Taylor said that he had arrived at 6pm for the advertised exhibition and to meet the Deputy PCC. He had asked why the PCC had been unable to attend and been told it was because he had another unspecified engagement. He had been unable to put various other questions; the question now was how could the PCC help with Area Committee local priority setting, for example in terms of getting more specific information about a violent crime, and when there was a difference of opinion between the police and the Committee on what was a priority such as enforcing the 20mph speed limit.

The Deputy PCC replied that what was needed in local policing, and what the PCC's office did in holding the Chief Constable to account, could be two very different things. People's priorities across the county varied, and it was not for

the PCC to dictate what the priorities should be across the whole of Cambridgeshire and Peterborough; this should be a local decision. He would however like to see a mechanism whereby the local police commander was able to know what the priorities were locally.

James Woodburn expressed concern about enforcement of the 20mph limit, particularly in Cherry Hinton Road and Coleridge Road, where many vehicles exceeded the limit. He suggested that the group '20's plenty' be invited to address the Committee to inform them of the national situation, and asked that enforcement of the 20mph limit be added to the Committee's local priorities. In the absence of enforcement, he wanted to have proper adaptive measures in place in the two roads to make it necessary for cars to reduce their speed.

Mr Coles said that the force policy was that a 20mph limit would not be enforced in the absence of additional amelioration measures. Speaking as a Peterborough City Councillor, he said that the decision had been taken in Peterborough that it was not practicable to have 20mph limits, partly because of the cost of signing and additional measures, and partly because there were roads very near the city centre where the limit was 40mph.

Committee members' questions and comments to the Deputy PCC included

 Given that the Police were reviewing the future of Parkside Police Station, and need a better custody suite, would the opportunity be taken to provide an accessible, ground-floor, 24-hour police station where the public could report crime

Mr Coles confirmed that the police were looking to redevelop the site of the Parkside station, and did intend to provide a local police station presence within Cambridge, which could perhaps be within the Fire Station. Frontline policing was of key importance; efforts were being made to achieve savings without impacting on local delivery

- Could the Deputy PCC commit to continuing to give priority to maintaining a high quality of neighbourhood policing in the coming year
  - Mr Coles replied that frontline policing was of key importance; efforts had been made to make savings without impacting on local delivery
- In view of the recent centralisation of police community support officers (PCSOs) in Cambridge, could the PCC, while not responsible for how the

police operated on the ground, ensure that sufficient resources were provided to enable the provision of ward-based PCSOs.

The Deputy PCC confirmed that it was up to the local commander to decide how to deploy PCSOs, though in his view, there should always be a neighbourhood police officer whom local people knew. In Peterborough, PCSOs had been centralised, but local teams had then been reinstated.

• Drew attention to the difficulty in getting a reply sometimes experienced by residents who contacted the police by phone or email, and asked whether efforts were being made to improve accessibility and remove barriers between residents and police. One resident, for example, had had difficulty getting a response from the police when their dog had been killed by another local, well-known dog.

Mr Coles said that the 101 telephone system had been much improved and now had a full complement of staff; one member of the Police and Crime Panel had reported that his call had been answered within 30 seconds. He said that, as Deputy PCC, he could see that matters were followed up, and offered to do so if the dog incident was still ongoing. He also pointed out that the police were subject to a stringent complaints process, should anybody have cause to make a complaint about police conduct.

Members of the public asked further questions, both cycling-related.

Roxanne De Beaux, Cycling Campaign Officer of Camcycle (Cambridge Cycling Campaign), speaking in a private capacity, said that she had seen no sign of action in relation to close passes by cars of cyclists on Mill Road Bridge, a problem raised at previous meetings. She reported that the some police forces made provision for cyclists to upload video evidence of close passes through their websites, and suggested that Cambridgeshire police should consider the use of similar technology. More people would cycle if they felt less vulnerable to close passes.

The Deputy PCC acknowledged the importance of cycling in Cambridge, and that it was not always given as high priority as cyclists would wish. The Road Safety Partnership looked at cases of serious and slight injury, but the number of officers available was limited. If there was a wish to deal with issues about cycling and risk, it would be necessary to ensure that it did not clash with other local priorities when local priorities were being set. The Chair pointed out that PCCs were now responsible for setting strategic priorities for police forces, and

could include enforcement of 20mph speed limits where that was a local concern. The Deputy PCC undertook to convey this point.

A Councillor acknowledged the importance of good driver behaviour, but drew attention to how difficult it was to see cyclists who rode without lights and in dark clothing. She requested that enforcement action be taken against cyclists riding through red lights, and not being lit at night. She urged Camcycle to impress on cyclists the importance of visibility. The Deputy PCC, himself a motorcyclist, agreed with her on visibility, and stressed the importance of education and effective training from primary school upwards for drivers and for cyclists. Enforcement alone would not be sufficient; a cultural change was needed with both cyclists and drivers.

Frank Gawthrop of Lyndewode Road said that it was important to enforce the requirement that bicycles be lit. Lyndewode Road was on the eastwest cycle route; he estimated that about 10-15% of the very large number using the route did not have a front light, and probably did not realise the danger they were putting themselves in. That cyclists did not have the equipment needed to make them visible at night was a longstanding and major issue in Cambridge.

The Deputy PCC replied that if this issue was believed to be a local priority, it should be declared as such. He could not give a commitment to police enforcement, but he could make a strong case to urge officers locally to carry out enforcement.

A Councillor suggested that there was a lack of experience of the south of the county at the top of the police organisation. He gave the example of a community meeting he had attended at Police Headquarters in Huntingdon about the involvement of minority communities with the police, where all the police officers, speakers and contributors had come from Peterborough. Both the PCC and the Deputy PCC had a north-Cambridgeshire background; what assurance could those in the south of Cambridgeshire have that this lack of southern experience would not mean a lack of resources for the south.

The Deputy PCC said that the meeting in question had been the Assistant Chief Constable's first attempt to bring minority communities together; there would be future meetings. There had been no intention that Peterborough should dominate this first meeting, but Peterborough and Cambridge had the highest concentration of crime in the area. He came from a farming background himself, as did the PCC, so he understood issues of rural crime

such as diesel theft. During his time in the London police, some of his work had been on a nation-wide basis.

### 16/36/EAC Environmental Reports - EAC

The Committee received a report from the Operations Manager – Community Engagement and Enforcement. It outlined an overview of City Council Refuse and Environment and Streets and Open Spaces service activity relating to the geographical area served by the East Area Committee. The report identified the reactive and proactive service actions undertaken in the previous quarter, including the requested priority targets, and reported back on the recommended issues and associated actions to be targeted in the upcoming period. It also included key officer contacts for the reporting of waste and refuse and public realm issues.

The following were suggestions for Members on what action could be considered for priority within the East Area for the period December 2016 to February 2017:

### **Continuing Priorities:**

- i. Enforcement patrols to tackle fly tipping at Riverside, Ditton Fields and St Matthews Street area.
- ii. Early morning, daytime and weekend patrols for dog fouling at the following locations:
  - Ravensworth Gardens play areas
  - Snaky Path area
  - Mill Road Cemetary
- iii. Enforcement patrols to tackle environmental crime at Thorpe Way estate

# New suggested priority:

iv. Enforcement patrols to tackle fly tipping, litter, side waste and trade waste in the Petersfield area of Mill Road.

The Committee noted that stray dogs were all being chipped when they were returned to their owners. There had been two instances of large numbers of needles being found in one location; all council staff were aware of the needle exchange scheme and passed on information about the scheme.

The Committee discussed the following issues:

 The lack of specific information about action taken in response to complaints about noise. The Operations Manager undertook to supply an expanded breakdown of the figures to the next meeting. The Committee noted that enforcement was needed in only a minority of cases; most were resolved by knocking on the door and asking that the noise be stopped.

**Action: Wendy Young** 

- Action that could be taken against dustbins left out on the road. It was noted that this was now a civil rather than a criminal matter, and enforcement was a cumbersome process requiring that the intention to issue a fine be notified to the bin owner in writing.
- The reason for the additional priority. This had been suggested because officers patrolling Mill Road had noticed an increase in the number of black and white sacks and litter, and in trade and domestic fly-tipping; appropriate education and enforcement action was recommended to address this.
- Complaints about barbecuing on Stourbridge Common and on Jesus Green. The Operations Manager advised that her team patrolled all the green spaces in the city centre as a standard action.
- Blocking of access to a private alley on Tenison Road raised by an earlier questioner. The Operations Manager agreed that the Enforcement Team could talk to traders about not blocking this access. Action: Wendy Young

Following discussion, Members **resolved (unanimously)** to approve the continuation of the three previous priorities for action above, with the addition of a fourth priority, enforcement patrols to tackle fly tipping, litter, side waste and trade waste in the Petersfield area of Mill Road.

# 16/37/EAC EAC Policing & Safer Neighbourhoods

The Committee received a report from Sergeant Ian Wood of South policing team for Cambridge. Sergeant Wood introduced himself; he had been a police officer for 14 years in various places, including London. He was now part of the Cambridge South policing team, which covered the whole of the city south of the river apart from Market ward.

The report outlined actions taken since the Committee on 7th July 2016. The current emerging issues/neighbourhood trends for each ward were also highlighted (see report for full details).

Previous priorities and engagement activity noted in the report were:

- i. Continue to target the supply of controlled drugs
- ii. Continue to target street based anti-social behaviour (ASB) in and around Mill Road
- iii. Retain speed checks.

The recommendations to EAC were now:

- i. Safeguarding vulnerable residents (including Mill Road ASB)
- ii. Road safety
- iii. Combatting violent crime and theft.

In relation to Roxanne de Beaux's earlier comments, Sergeant Wood said that they had done some work with Outspoken about 18 months ago. A day of enforcement had been held, but had not yielded the results expected; police had been looking at motorists passing cyclists too close on Mill Road bridge, but had ended up giving advice to unlit cyclists. He said that police officers on patrol would in general always be keen to speak to cyclists, motorists and pedestrians about road safety. Any traffic offence reports would be referred to the central ticketing office, which would check what contact the police had already had with that cyclist, motorist or pedestrian, and consider what action was appropriate in each case.

In relation to earlier comments about speeding, Sergeant Wood said that he ran Community Speedwatch in Cambridge, and would welcome any expressions of interest in the scheme, particularly from schools. He was aware of the situation in Tenison Road, where a speed indication device had been placed to give an accurate picture of speed.

Members of the public asked a number of questions, as set out below.

In relation to anti-social behaviour in Mill Road, a local resident said the bus shelter on the Addenbrooke's-bound side near the Salvation Army premises acted as a focal point. He asked whether the Salvation Army could be asked to encourage the people they helped to enter into a verbal contract whereby, in return for being given food, they would agree not to beg and not to drink in the vicinity of the premises; this would help to bring a sense of responsibility to the people receiving help.

Jim Chisholm drew attention to current ACPO (Association of Chief Police Officers) guidance, according to which enforcement action would be taken where there were complaints about speeding. He suggested that more attention should be paid to enforcement where complaints about speeding were being received, and quoted the example of a local resident who had refused to pay a taxi driver who persisted in driving him up Tenison Road at 30mph in a 20mph zone. In answer to a question from Sergeant Wood, he said that as far as he knew, the passenger had not reported the taxi driver to the City Council.

Roxanne De Beaux recalled that, at EAC over a year ago, she had been promised action about the issue of close passes of cyclists by drivers on Mill Road bridge. This action was to have been over more than one day, and to have included news coverage and education, and she was to have been told about it in advance. This had not happened; instead, the action taken had been of very brief duration, and behaviour had not changed. She asked that the action be done properly, using Facebook and news coverage to publicise it, and offered her assistance. She added that Camcycle did a lot to educate cyclists about the importance of being visible, but unlike drivers, cyclists did not kill people.

In answer to a comment from a member of the public that the Council said it was up to the police to enforce the speed limit, Sergeant Wood explained that the incident recounted by Mr Chisholm was a matter of taxi licensing. He had links to the Cambridge Hackney Carriage Association and the taxi licensing team, both of which took complaints from the public seriously. Police officers were also aware of the need to enforce speed limits with taxi drivers.

Chief Inspector Paul Ormerod (Chief Inspector: Operations, Cambridge City) said that he had been attending Area Committees around Cambridge to give a consistent explanation of the police's approach to enforcement of the 20mph limit. It was a question of ACPO guidance and whether the limits were appropriate or not. The guidance was clear on not supporting 20mph limits that were not clearly signed or indicated. He was not saying that the police would never enforce 20mph; those deliberately breaking the limit would be targeted. The police wished to promote road safety and reduce casualty numbers, and were keen to work together to reduce the speed of traffic.

The Committee discussed the following policing issues:

i. Urged members of the public to report any taxi or hire car seen doing something it should not; details would be passed to South

Cambridgeshire if it was a vehicle registered there. Persistent Cambridge offenders would be brought before the Licensing Committee.

ii. Sought an explanation of the large recent increase in violent crime and crime figures in the report. Sergeant Wood said that there had recently been a focus on ensuring that national crime recording standards were being followed ethically and appropriately. This had led to some incidents being recorded as a crime that would not have been so recorded a year ago. He offered to bring a further report to the next EAC meeting.

Action: lan Wood

The Deputy PCC confirmed that there was a nationwide rise in violent crime because of changes in recording, though it was known from health and other data that it had not increased in Cambridgeshire. He and the PCC had been assured by the Chief Constable that the rise was due to recording changes. The Chief Inspector added that future reports to Area Committees would break down the violent crime figures into those with and without injury. There was an issue of violent crime in Cambridge linked to drug supply, and evidence that vulnerable people in the East Area were being targeted by dealers.

Action: lan Wood

iii. Returned to the question of enforcing 20mph speed limits. The Chief Inspector explained that 20mph might not be appropriate for long, straight roads with nothing to prevent drivers from travelling at what they perceived to be a safe speed, but was appropriate for many side streets.

Frank Gawthrop, Secretary of South Petersfield Residents' Association, pointed out that at residents' request humps had not been installed in Tenison Road, but other changes to the road environment had been made; was this or was this not an appropriate road environment for 20mph, and would the police enforce the limit. Councillor Benstead suggested that the 20mph limit in Coleridge Road was suitable because of the park, routes to schools, and elderly residents, though the road was long and straight.

Chief Inspector Ormerod undertook to look at enforcement of the 20mph limit on different roads, especially on those EAC perceived as highest risk, including Coleridge Road.

Action: Paul Ormerod

Following discussion, the Committee resolved (unanimously) to agree the following amended priorities:

i. Safeguarding vulnerable residents (including Mill Road ASB)

- ii. Road safety for all road users including enforcement of speed limits
- iii. Combatting violent crime and theft.

### 16/38/EAC Palmer's Walk Consultation

The Committee received a report presented by the Senior Assets Development Officer for Streets and Open Spaces setting out the background to and the feedback from the consultation on the proposal to widen the pathway alongside Petersfield Mansions known as Palmers Walk. This had been raised some years ago, and a further consultation had been undertaken recently. Two residents had also canvassed opinion on whether a cycling ban should be imposed along Palmers Walk. It was noted that EAC would not be making any decision on the matter; the decision would be made by the Cycling and Pedestrian Steering Group at its meeting on 9th February 2017.

In the course of discussion, Committee members

- pointed out that 58% of respondents had supported maintaining the current width of the path, so there was not a majority in favour of widening it
- queried whether a ban on cycling would be practicable, and who would be responsible for enforcing it. The Assets Development Officer said that enforcement was difficult in the absence of a byelaw or traffic regulation order (TRO).
- commented that cyclists were likely to ride on the path whether it were permitted or not. Instead, measures to make it safer for the residents of Petersfield Mansions to leave the building should be considered, such as widening the path and putting in railings for about 30cm beyond the steps to stop cyclists riding too close to the steps. EAC should confirm to the working party that it considered safety to be the priority in any scheme for Palmers Walk.

One of the residents who had requested the consultation said that any widening of the path would encourage people to go faster; they had an engineer's diagram showing that a wider path would enable two-way cycling. Using Palmers Walk gave a very short route saving, and there was no need to cycle it. Since starting the campaign to reduce riding, there had been a noticeable increase in the number of people pushing instead of riding bicycles.

One of the petition organisers disputed the suggestion that they had been coercive when gathering signatures; they had simply wanted to widen access

to the consultation exercise for elderly and infirm residents of Bradmore Court. The Assets Development Officer said that no offence had been intended by the comment in the report; he had simply wanted to point out that time could be taken to consider the response to a consultation document through the letterbox, whereas a request to sign a petition needed an immediate answer. There had been a 20% response rate to the consultation document from Bradmore Court residents, which was a not uncommon rate of return.

The Chair confirmed that the comments made would be reported to the Assets Development Officer so that he could share them with the Cycling and Pedestrian Steering Group.

Action: Anthony French

#### 16/39/EAC East Area Committee Dates 2017/18

The following dates were agreed unanimously:

- 20th July 2017
- 12th October 2017
- 11th Jan 2018
- 5th April 2018.

# 16/40/EAC Record of Officer Delegated Decisions in consultation with the Chair and Vice Chair for East Area Committee

**11a** S106: Ditton Fields play area improvements

The Area Committee noted the Officer Record of Decision on Ditton Fields play area improvements.

### 16/41/EAC Action Sheet 13 October 2016

The meeting ended at 9.55 pm

#### CHAIR

# **COMMITTEE ACTION SHEET**

| Committee  | East Area Committee |
|------------|---------------------|
| Date       | 12 January 2017     |
| Updated on |                     |

| ACTION  | LEAD<br>OFFICER/<br>MEMBER                                  | TIME-<br>SCALE               | PROGRESS   |
|---|---|------------------------------|--|
| To investigate whether Network Rail's railing could be painted.   | Wendy<br>Young  | 7/7/16<br>13/10/16<br>6/4/17 | Officer had contacted Network Rail but no response to date.  15/12/16 – Response from Network Rail awaited No response received.   |
| Councillor Johnson<br>to meet with Richard<br>Newman to explore<br>Christ Church's<br>plans for the<br>development of<br>Abbey Church.  | Cllr<br>Johnson   | 13/10/16<br>6/4/17           | Update 02/09/16: Cllr Johnson is awaiting a reply to his email to Richard Newman about meeting.  Update 22/11/16 Cllr Johnson still trying to make contact.  |
| Local Members to address issues raised by Ms Kirner in relation to Petersfield and Bradmore Court.  Cllr Robertson to raise issues with ARU. Cllr Benstead to ask Licensing Officer to patrol the area. Cllr Blencowe to ensure ARU prune the trees opposite Bradmore Court | Petersfield<br>Ward<br>Local<br>Members<br>Cllr<br>Blencowe | 6/4/17                       | Cllr Blencowe raised the issues of inconsiderate parking, noise and disturbance and overgrown trees on Bradmore Street with Anglia Ruskin University at their neighbourhood liaison meeting on November 16 <sup>th</sup> . |
| Cllr Smith to talk to officers about the responsibilities for   | Cllr Smith  | 12/1/17                      | The alley is privately owned with no identifiable land owner. This was the first complaint that the  |

| ACTION   | LEAD<br>OFFICER/                   | TIME-<br>SCALE | PROGRESS  |
|--|------------------------------------|----------------|---|
|  | MEMBER                             | JOALL          |   |
| the alley way near<br>the mosque on<br>Mawson Road   |                                    | 6/4/17         | Council has received on this alley. The Council will take steps to alert the properties backing onto the alley to make them aware of their neighbourly responsibilities.        |
| Cllr Robertson to<br>follow up question of<br>enforcement action<br>in relation to Walkers<br>Garage site in<br>Perowne Street   | Cllr<br>Robertson                  | 6/4/17         | Update Cllr Robertson 15/3/17 Issue being followed up by Planning Enforcement   |
| Cllr Roberts to ask<br>enforcement officer<br>to talk to the Mill<br>Road businesses<br>near Tenison Road<br>about bins on the<br>pavement; put as<br>report to next EAC | Cllr<br>Roberts/<br>Wendy<br>Young | 6/4/17         | Update by WY 14/3/17 New enforcement officer has been in post since end of February and has started work in this area to deal with fly tipping and waste issues.                |
| Police to bring report<br>on recording of<br>crime figures; future<br>reports to report<br>violent crime with<br>injury and without                                      | Ian Wood                           | 20/07/17       |   |
| Chief Inspector to look at enforcement of 20mph limit on different roads, especially those EAC perceived as highest risk.  | Paul<br>Ormerod                    | 6/4/17         | Update Cllr Smith 14/03/17 Meeting scheduled with Inspector Ormerod about 20 mph zones for 30th March.  |
| Operations Manager<br>to supply expanded<br>breakdown of noise<br>complaint figures to<br>next EAC   | Wendy<br>Young                     | 6/4/17         | Update by WY 14/3/17 Report structure for environmental health data is currently being reviewed. The request for structured noise breakdowns will be considered for the revised |

| ACTION   | LEAD<br>OFFICER/<br>MEMBER | TIME-<br>SCALE | PROGRESS   |
|--|----------------------------|----------------|--|
|  |                            |                | report structure.  |
| Enforcement Team<br>to speak to<br>businesses about<br>not blocking access<br>to Tenison Rd alley            | Wendy<br>Young             | 6/4/17         | Update by WY 14/3/17 New enforcement officer has been in post since end of February and has started work in this area to deal with fly tipping and waste issues. |
| Senior Assets Development Officer to report comments on Palmer's Walk to Cycling & Pedestrian Steering Group | Anthony<br>French          | 6/4/17         |  |



# Agenda Item 6



# **Cambridge City Council**

Item

To: East Area Committee - 6<sup>th</sup> April 2017

Report by: Jackie Hanson

Community Funding & Development Manager

**Community Services** 

Wards affected: Abbey, Coleridge, Petersfield, Romsey

### **AREA COMMITTEE COMMUNITY GRANTS 2017-18**

### 1. Executive summary

1.1 This report details applications received to date for 2017-18 funding for projects in the East area, makes recommendations for awards and provides information on the eligibility and funding criteria.

### 2. Recommendations

The East Area Committee Councillors are recommended:

2.1 To consider the grant applications received, officer comments and proposed awards detailed in Appendix 1, in line with the Area Committee Community Grants criteria detailed in paragraph 3.5.

To agree the proposed awards detailed in Appendix 1 and summarised in the table below:

| Ref | Organisation                                | Purpose  | Award £ |
|-----|---|--|---------|
| E1  | Abbey People                                | 2 summer trips; Xmas lights switch on  | 2,000   |
| E2  | Abbey People                                | Abbey Big Lunch  | 2,000   |
| E3  | Cambridge & District Citizens Advice Bureau | Outreach service   | 4,000   |
| E4  | Friends of Mill Road<br>Cemetery            | Support for volunteers to carry out maintenance & hold community events      | 135     |
| E5  | Hammer and Tong                             | Film making workshops for young people- decision pending further information | 0       |
| E6  | Hemingford and Romsey Roads                 | Community event  | 800     |
| E7  | Oblique Arts                                | Creative writing workshops at Edge Cafe                                      | 600     |
| E8  | Petersfield Area<br>Community Trust (PACT)  | 4 events – Big Lunch, Summer and Christmas events, Take Part Petersfield     | 3,611   |
| E9  | Romsey Mill                                 | 2 weekly young people's groups   | 4,913   |

| Budget available | 21,670 |
|------------------|--------|
| Total awards     | 18,059 |
| Budget remaining | 3,611  |

### 3. Background

- 3.1 Funding has been devolved to Area Committees for local projects meeting the Community Development, Sports or Arts strategic priorities since 2004. This process is managed by the Grants Team in Community Services who promote the funding and bring applications for consideration to one meeting of each of the area committees annually.
- 3.2 The 2017-18 grants were publicised, via neighbourhood workers, in local publications and voluntary organisations newsletters, by posters and publicity leaflets. Recent applicants are also sent information. 11 people representing 10 organisations attended a briefing held to explain the application process and revised eligibility criteria and priorities.
- 3.3 There is a total of £70,000 available across the four area committees for 2017-18 made up as follows:
  - £60,000 Community Grants
  - £10,000 Safer City
- 3.4 The budgets have been divided between the area committees in accordance with population and poverty calculations. The Safer City allocation has provided £2,500 for each area committee. The amount available for each area is as follows:

| Committee    | Community | Community | Safer City £ | Total       |
|--------------|-----------|-----------|--------------|-------------|
|              | Grants %  | Grants £  | _            | available £ |
| North        | 37.37     | 22,420    | 2,500        | 24,920      |
| East         | 31.95     | 19,170    | 2,500        | 21,670      |
| South        | 20.65     | 12,390    | 2,500        | 14,890      |
| West Central | 10.03     | 6,020     | 2,500        | 8,520       |
| Total        | 100       | 60,000    | 10,000       | 70,000      |

# 3.5 Area Community Grant Priorities and Outcomes

Projects and activities should have a targeted approach and make a difference to people in one of the areas (North, South, East or West Central) by either:

- reducing social or economic inequality or
- tackling crime, the fear of crime or anti-social behaviour

and by undertaking one of the following funding priorities:

- sporting activities
- arts and cultural activities
- community development activities
- legal and/or financial advice (organisations applying to give legal advice and support must have The Advice Quality Standard (AQS) or equivalent)
- employment support
- capacity building of the voluntary sector to achieve the above
- community projects aiming to tackle crime, the fear of crime or antisocial behaviour
- 3.6 Applications are invited from voluntary organisations, community groups and groupings of local residents that are able to meet basic accountability requirements.
- 3.7 The maximum any one organisation can apply for is £5,000 per area committee and grants cannot be made retrospectively. Full details of the eligibility criteria are available on request.
- 3.8 Where no funding is proposed it will be due to one or more of the following not being adequately met:
  - grant scheme priorities
  - grant scheme outcomes
  - identifying need
  - quality or viability of the project or
  - proposals were the remit of another service or organisation such as the County Council, Health, Housing etc
  - organisations did not demonstrate the beneficiaries could not fund the activity themselves, or that reserves could not be used to fund the activity
- 3.9 All awards are subject to funding agreements and monitoring reports. We consider proportionate requirements dependent on the size of the organisation, project and award.
- 3.10 Applications made after the main grants round will be considered on an individual basis until all the funding is spent. Officers will make decisions on awards up to £5,000 as approved by the Community Services Scrutiny in January 2014.

- 3.11 In December 2017 the area budgets will be merged and any funding remaining will be allocated across the areas as applications are received, to ensure effective use of the funds available.
- 3.12 After the end of the financial year we will collect the monitoring reports for awards made during 2016-17 and circulate a summary to members. A list of awards to date for 2016-17 is attached as Appendix 2.
- 3.13 Cambridge and District Citizen's Advice Bureau have asked for advice from members on suitable locations in the East area for 2017-18 outreach sessions (if an award is made)

# **Appendix 1 - East Area Committee Grant Applications and Recommendations 2017-18**

|           |   | -   | Aim & disadvantage outcome   | Beneficiaries  | Budget                                     | Bid    | Award          |
|-----------|---|---|--|--|--|--------|----------------|
| E1        | Abbey People                                      | Two summer trips and<br>Christmas lights switch<br>on event + lead-up<br>activities   | Reduce isolation, build connections and increase neighbourliness, offer a short break to those that cannot afford to go on holiday. Targeting elderly and young families   | 200+ Abbey   | Full cost:<br>£2,350<br>Income: £0         | £2,350 | £2,000         |
|           | Officer comment                                   | Recommend: £2,000. Inclidentified in the bid  | ome via donations on the day are coll  | ected but not  |  |        |                |
|           | Previous 2 years funding                          | g: 16-17: £2,250 15-16: £   | £600, £1,000, £2,000   |  |  |        |                |
| E Page 29 | Abbey People                                      | Abbey Big Lunch on 11th<br>June 2017 (including<br>food, BBQ, toilets and<br>children's activities).  | Reduce isolation, build connections, increase neighbourliness, have fun. Address social isolation and financial exclusion via a free event (includes food and children's activities) for those that cannot afford days out or treats for their families.   | 500+ Abbey   | Full cost:<br>£2,600<br>Income: £0         | £2,600 | £2,000         |
|           | Officer comment                                   | Recommend: £2,000 cont  |  |  |  |        |                |
|           | Previous 2 years funding: 16-17 £2,300            |   |  |  |  |        |                |
| E3        | Cambridge & District<br>Citizens Advice<br>Bureau | Continuation of outreach service - free legal advice and money advice. Series of 'Streetlaw' Q & A sessions on topics such as routes into housing and employment rights - pitched at community groups | Enable people facing financial hardship, legal difficulties and associated social/health problems to tackle their issues and learn how to better manage the issues themselves in the future. Leads to reduced social and/or economic inequality, improved mental health; improved quality of life. | 150<br>(30 Abbey<br>20 Coleridge<br>20 Petersfield<br>80 Romsey) | Full cost:<br>£12,339<br>Income:<br>£7,339 | £5,000 | £ <b>4,000</b> |
|           | Officer comment                                   | Recommend: £4,000 cont for outreach sessions.   |  |  |  |        |                |

| Ref | Organisation                                     | Purpose   | Aim, disadvantage, outcome   | Beneficiaries                          | Budget                           | Bid  | Award |
|-----|--|---|--|--|----------------------------------|------|-------|
|     |  |   |  |  |                                  | •    |       |
| E4  | Friends of Mill Road<br>Cemetery                 | Support for volunteers to carry out maintenance & hold community events | Maintain a green space in very densely populated ward which offers a recreational space, increasing mental and physical wellbeing of local residents. Also dispels the view that the Cemetery is a place to avoid because of antisocial behaviour and criminality. | 200+<br>(150 Petersfield<br>50 Romsey) | Full cost:<br>£135<br>Income: £0 | £135 | £135  |
|     | Officer comment                                  | Recommend: £135   |  |  |                                  |      |       |
|     | Previous 2 years funding: 16-17 £197 15-16: £196 |   |  |  |                                  |      |       |

| E5 Page 30 | Hammer and Tong        | 34 bi-weekly filmmaking workshops. Young people write the script and supported to produce a short film. | Aim to engage with young people from low income families & families on benefits where children may be on the cusp of offending / engaged in anti-social criminal and gang activity, drug & alcohol misuse.  Opportunity to promote empowerment, improved communication & choices, taking responsibility, independence, self- | 15-20 age10-16<br>(10 Abbey<br>5 Coleridge<br>5 Romsey) | Full cost<br>£4,000<br>Income £0 | £4,000 | £0 |
|------------|------------------------|---|--|---|----------------------------------|--------|----|
|            | Officer comment        | Pacammond: Insufficient o   | esteem & friendships. vidence of targeting and project devel   | onmont  | -                                |        |    |
|            | Omcer comment          | Decision pending while pro  |  |   |                                  |        |    |
|            | Previous 2 years fundi | ng: N/A   |  |   |                                  |        |    |

| Ref       | Organisation                | Purpose  | Aim, disadvantage, outcome  | Bens   | budget                                   | Bid    | Award |
|-----------|-----------------------------|--|---|--|--|--------|-------|
|           |                             |  | ,   |  |  |        |       |
| <b>E6</b> | Hemingford and Romsey Roads | Community event on 15th July 2017 bringing residents of Hemingford, Romsey Roads and neighbouring streets together. International theme to celebrate diversity of the local community.   | People feel more connected in their community. Opportunity for residents to get out into the community and mingle with neighbours, prevents isolation and makes the street feel a happier and safer place. Reduce social isolation by encouraging all residents to join the many elements of the event - surveys, planning, activities.                                     | 500<br>(50 Abbey<br>50 Coleridge<br>50 Petersfield<br>350 Romsey)                      | Full cost<br>£3,903<br>Income:<br>£1,622 | 008£   | £800  |
|           | Officer comment             |  |   |  |  |        |       |
|           | Previous 2 years fund       |  |   |  |  |        |       |
| T         | -                           | <del>-</del>   |   |  | 1  |        |       |
| age 31    | Oblique Arts                | 8 x 2 hour weekly creative writing workshops at Edge Café aimed at recovery service users and local people. Group will maintain weekly blog and each will contribute to a print anthology of their writing which will be sold to the public at a launch event. | People who are local and / or in substance misuse recovery will be encouraged to express themselves in creative writing. Barriers broken down leading to positive changes in the neighbourhood and sense of wellbeing for all. Reduce social inequality by allowing local people to work with those in or after recovery and gain understanding and respect for each other. | 12 directly from group. 245 will benefit from event and anthology. 1,000 will use blog | Full cost:<br>£1,246<br>Income<br>£120   | £1,126 | £600  |
|           | Officer comment             | Recommend: £600. High  | Recommend: £600. High tutor costs and received 2017-18 main Community Grant funding for similar project at same café. Monitoring to evidence targeting  |  |  |        |       |
|           | Previous 2 years fund       |  | <del></del>   |  |  |        |       |

| Ref | Organisation                                  | Purpose  | Aim, disadvantage, outcome   | Bens   | Budget                                  | Bid    | Award  |
|-----|---|--|--|--|---|--------|--------|
|     | •   | •  |  |  |   |        |        |
| E8  | Petersfield Area<br>Community Trust<br>(PACT) | 4 events: Big Lunch - bring & share street party style lunch; Summer event - entertainment, food crafts; Christmas event; Take Part Petersfield - residents' survey / AGM. | Reduce social isolation, build stronger community connections and a sense of neighbourliness - targeting less affluent areas of Petersfield bringing together different generations and backgrounds. The events are particularly important as there is no community centre. Survey aims to give in depth insight into community's aspirations and ambitions to inform future ideas & support new community lead projects in 2018 | 900<br>(50 Abbey,<br>800 Petersfield,<br>25 Romsey<br>25 Market) | Full cost:<br>£4,311<br>Income:<br>£700 | £3,611 | £3,611 |
| age | Officer comment                               | Recommend: £3,611 monitoring should include evidence of targeting and participation of residents on low income   |  |  |   |        |        |
| 32  | Previous 2 years fund                         | years funding: 16-17 £3,238  |  |  |   |        |        |

| Romsey Mill     | Two weekly groups & 3 trips (eg climbing, archery) for disadvantaged young people age 12-14 years. One group for boys and one mixed group. | Reduce social isolation and increase confidence and self - esteem. Help young people grow in self-development, including social skills - gain confidence working in groups and teams and expressing themselves creatively. Supporting young people to feel more positive about themselves and their future, achieve their potential and integrate within the community in a positive way | 25 vulnerable<br>people aged<br>12-14 years<br>(12 Abbey<br>6 Coleridge<br>7 Romsey) | Full cost:<br>£14,220<br>Income:<br>£3,836 | £4,913 | £4,913 |
|-----------------|--|--|--|--|--------|--------|
| Officer comment | Recommend: £4,913  |  |  |  |        |        |

# **Appendix 2 – 2016-17 Awards**

| Organisation                  | Purpose   | Award<br>£ |
|-------------------------------|---|------------|
| Abbey People                  | 2 summer trips; Xmas lights switch on                         | 2,250      |
| Abbey People                  | Abbey Big Lunch   | 2,300      |
| Cambridge Art Salon           | Creative coffee mornings                                      | 630        |
| Cambridge & District CAB      | Outreach service  | 5,000      |
| Friends of Mill Road          | Support for volunteers to carry out                           | 197        |
| Cemetery                      | maintenance & hold community events                           |            |
| Merry-Go-Round-Toy<br>Library | Toys at Ross St CC  | 392        |
| Mill Road Bridges             | Quarterly Newsletter  | 1,500      |
| Mill Road Winter Fair         | Workshops towards creative dance music event at the 2016 Fair | 800        |
| PACT                          | 4 events  | 3,238      |
| Romsey Mill                   | Romsey Youth Club weekly sessions and trips                   | 4,268      |
| Sustrans                      | 8 nature/history themed walks                                 | 895        |





Item

To: East Area Committee – 6<sup>th</sup> April 2017

Report by: Jackie Hanson

Community Funding & Development Manager

**Community Services** 

Wards affected: Abbey, Coleridge, Petersfield, Romsey

# **BUILDING STRONGER COMMUNITIES: Draft Community Centres Strategy**

## 1. Executive summary

- 1.1 In October 2015 the Executive Councillor for Communities, Arts & Recreation made a decision to undertake a strategic review of community provision. Subsequent decisions have been taken to agree progress at each stage and an update was provided to all Area Committees in March/April 2016 on the initial findings of the city-wide audit of community facilities.
- 1.2 Following the review of existing provision and a needs assessment, a <u>draft Community Centres Strategy</u> has been developed with the overarching theme of 'Building Stronger Communities'. A review of Council community development resources and funding will follow. The Council is now in a position to consult more widely on the draft Community Centres Strategy, and to begin detailed work to develop specific, deliverable proposals.
- 1.3 This report provides an overview of the recommendations in the draft strategy and the consultation plan.

### 2. Recommendations

The East Area Committee is recommended to:

- 2.1 Note the emerging proposals in the draft Community Centres Strategy detailed in section 3.
- 2.2 Note the consultation plan and opportunities for people to feedback their comments on the draft strategy detailed in section 5.
- 3. Building Stronger Communities Draft Community Centres Strategy

- 3.1 Four key principles underpin the development of the recommendations in the draft strategy:
  - They will provide the Council with a clear corporate steer now and for the future
  - They are supported by robust evidence to target resources at known need in the city
  - They will support change from current provision to the future vision in a supportive way
  - They have been developed in a way which will seek to avoid creating instability for the local community as changes are implemented
- 3.2 The recommendations have been developed to ensure that community provision meets changing needs of the city as it evolves and continues to grow. The emerging proposals are not set in stone, and are being consulted on to seek comments and feedback that will help shape final recommendations.
- 3.3 **The draft proposals** (Map attached: Appendix A)
  - a) Build a new community centre ('Hub') on the site of the existing Meadows Community Centre (Arbury ward).
    - This will improve, but not reduce, community facilities available to provide the services currently offered by The Meadows and nearby Buchan Street Neighbourhood Centre (King's Hedges ward)
    - This proposal will also consider potential for a wider range of services and an opportunity for housing
  - b) Look into the feasibility of being able to provide more housing through the redevelopment of council-owned land currently occupied by Buchan Street Neighbourhood Centre, and by reducing the footprint occupied by The Meadows Community Centre
  - c) Explore opportunities to enhance facilities in King's Hedges ward, as current provision at Nun's Way Pavilion and 37 Lawrence Way is restrictive in terms of size, location and accessibility
  - **d)** Improve facilities at Akeman Street (Arbury ward) or a more suitable redeveloped site nearby
  - e) Invite voluntary sector organisations to take on the management of community centres in some areas: Ross Street Community Centre (Romsey ward), Buchan Street Neighbourhood Centre (King's Hedges ward) and Nun's Way Pavilion (King's Hedges ward)

- f) Retain Brown's Field Youth and Community Centre (East Chesterton ward) as a city council managed community centre
- **g)** Continue to provide community facilities at Trumpington Pavilion (Trumpington ward) in partnership with Trumpington Residents' Association
- h) Meet the needs of new communities by helping to provide new community facilities in growing areas of the city such as Clay Farm in the South West development area (Trumpington ward), and Storey's Field in the North West development area (Castle ward)
- i) Address gaps in the provision of community facilities in Abbey, Cherry Hinton, East Chesterton and Queen Edith's wards

# 4. Background

- 4.1 The Council recognises the importance of accessible community facilities to provide services and activities to meet the needs of city residents and values the significant number of community facilities provided by a range of different organisations. There are over 100 venues across the city. Work is underway exploring options to make information collected as part of the review available for wider public use.
- 4.2 The Council currently owns eight community centres, of which:
  - Five are managed directly (The Meadows, Buchan Street, Brown's Field, Ross Street, and 82 Akeman Street).
  - Three are managed by local groups (Trumpington Pavilion, 37 Lawrence Way and Nun's Way Pavilion).
- 4.3 Three new community centres are under development, two of which are expected to open in 2017-18:
  - Clay Farm new provision for the Southern Fringe growth area. The centre will be run in a joint enterprise with Cambridgeshire County Council, providing a multi-agency community hub.
  - Storey's Field new provision for the North West Cambridge growth area. The centre will be run jointly by the University of Cambridge and Cambridge City Council via a joint venture, the Storey's Field Community Trust.
  - Darwin Green will be new provision for the NIAB North West Cambridge growth area. The building start date is not yet confirmed.
- 4.4 Since the last update to Area Committees a significant amount of work (detailed in Appendix B) has been undertaken to enable the draft Community Centres Strategy to be developed, which seeks to achieve the following vision:

- Council supported community centres are located in the right areas of the city to address the greatest needs
  - They are financially sustainable and provide accessible, joined up services to residents
  - They effectively contribute to the delivery of the Council's corporate priorities in a cost efficient way
  - The Council has successful partnership arrangements in place with the voluntary sector and other agencies, that meet the needs of local communities
- Council community development resource and activities are flexible to meet changing needs of the city
- 4.5 The Council's vision 'One Cambridge Fair for All' highlights an ambition for the City 'to be a great place to live, learn and work...where all local households can secure a suitable, affordable local home, close to jobs and neighbourhood facilities'. As such, meeting housing need is a high priority for the Council, and the local devolution deal offers an opportunity over the next five years to deliver 500 new Council homes. Therefore, whilst this is a review of community provision, there is also opportunity for corporate consideration about making best use of Council assets. This review has looked at options for best use of land, and whether opportunities can be created for the provision of new affordable Council housing without loss of essential community provision.
- 4.6 On 19<sup>th</sup> January 2017, the Community Services Committee considered the draft strategy and the Executive Councillor for Communities agreed to consult more widely on its proposals, and to begin detailed work to develop specific, deliverable proposals.

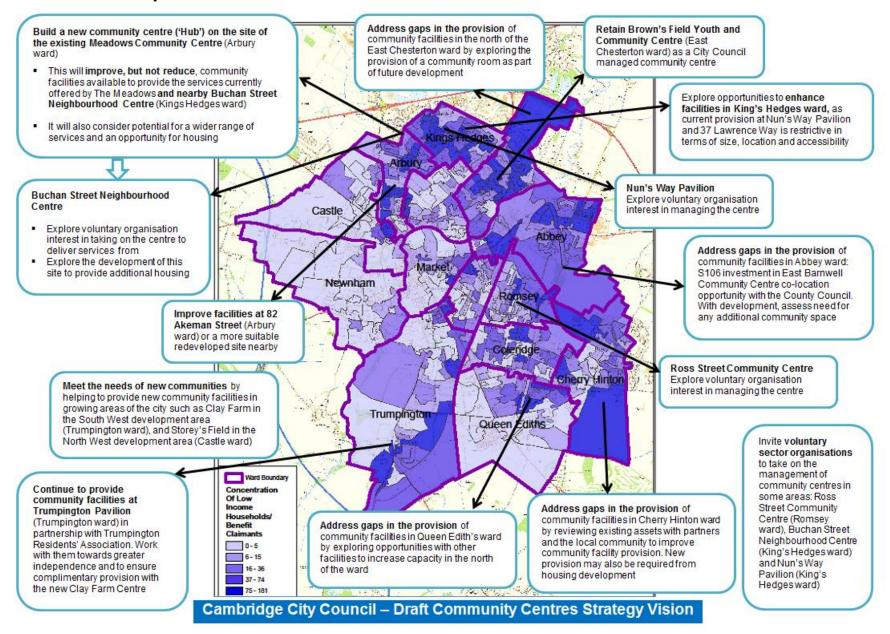
# 5. Consultation Plan

- 5.1 The public consultation to enable feedback on the draft proposals was launched week commencing 13<sup>th</sup> February 2017 for a 12 week period and will close at noon on 5<sup>th</sup> May 2017. It can be found here on Cambridge City Council's website.
- 5.2 A wide range of methods have been used to promote the consultation to provide opportunities for residents, equalities groups, voluntary sector organisations, and partners to participate in the consultation, including: a press release, newsletters, social media, networking lunches, letters, leaflet drops, posters, website, and via other organisations.
- 5.3 Drop in sessions are being held before Area Committee meetings and at community centres (detailed in Appendix C).

# 6. Next Steps

- 6.1 Consultation on the draft strategy and proposals will close noon on 5<sup>th</sup> May 2017, and the findings will be used to review the draft proposals.
- 6.2 An update report and final Community Centres Strategy will be considered by Community Services Scrutiny Committee on 29<sup>th</sup> June 2017.

# Appendix A - Vision Map



# **Appendix B**

# A. Methodology – the Community Facilities Audit, Mapping and Analysis

- A.1 Audit work has been undertaken to develop a comprehensive evidence base of community facility provision across the city. For the purpose of this review, a community centre or community facility is defined as being: a building that is available for use by the wider community, and/or for hire by local groups for a range of community/social activities and meetings, for at least some of their opening hours each week. The facilities have to be accessible to everyone, particularly those covered by the protected characteristics of the Equalities Act 2010<sup>1</sup>.
- A.2 The audit included surveys, follow up calls, and drop ins at Area Committee meetings.
- A.3 Including the Council's community centres, 107 facilities met the criteria to be included as a community centre or facility for the purposes of this review. This is a cautious estimate of provision across the city as some facilities did not respond to the verification process.
- A.4 The audit identified that many groups are unaware of the community facility offer across the city. The strategy recommends further work to improve the promotion of facilities.
- A.5 The 107 verified community facilities were mapped by postcode and colour coded to distinguish:
  - City Council community centres
  - Other community facilities whose primary purpose is a community facility
  - Other community facilities whose primary purpose is not community facility provision e.g. church, school
- A.6 Maps were overlain with data on population density and on needs. This is based on concentrations of low income households and benefits claimants.
- A.7 GIS<sup>2</sup> Network Modelling was used to identify 15-minute walk time<sup>3</sup> catchments for dedicated community facilities, whether owned by the Council or not. Non-dedicated facilities were not mapped at this stage as their availability and offer for community use varied significantly. However, it is recognised that in some communities these provide important capacity.
- A.8 New facilities under development were not mapped for real walk-time as no road or pavement network information is available yet for these sites. The analysis for these has been based on a 15 minute walking radius around the facility.
- A.9 The walk-time catchments maps were analysed to identify:
  - Geographic needs (no community facility within a 15 minute walk-time)
  - Demographic needs (high concentrations of low income families and benefit claimants)
- A.10 Further stakeholder analysis was used to understand the strategic importance of Council-owned centres in meeting Council priorities.

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https://www.gov.uk/discrimination-your-rights/types-of-discrimination

<sup>&</sup>lt;sup>2</sup> Geographic Information System

<sup>&</sup>lt;sup>3</sup> Travel time of 3mph, covering 0.75 miles in 15 minutes Reference: https://www.bhf.org.uk/get-involved/events/training-zone/walking-training-zone/walking-faqs

- A.11 Alternative land uses were considered, including options for commercial or housing development as well as enhanced community provision.
- A.12 This identified inter-dependencies between facilities serving similar catchment areas. Additional risk assessment and scenario planning was therefore undertaken for three sets of Council community centres identified with inter-dependencies.
- A.13 From the analysis of information and risk assessments, the Council's community centres were categorised as either:
  - Core (strategically important, need to be retained and/or further developed);
  - Transitional (less strategically important because they serve less disadvantaged communities or overlap with other centres); or
  - Independent (centres which are already delivering services with little or no Council support)
- A.14 The categorisation process will help form recommendations for the future of the Council's community centres. For example, in developing core centres, or new facilities to address gaps, the Council may work with the County Council and others to consider multi-agency hubs. In reviewing transitional centres, the Council will work with other providers to explore options for community management.

# B. Partnership and Joined Up Working

- B.1 Voluntary organisations and community groups were contacted to explore issues of community management. A number of organisations have submitted initial expressions of interest in taking over the running of all, or part, of a Council community centre. This opportunity was also promoted on the Council website.
- B.2 In considering how facilities are managed, the Council will explore alternative management arrangements which could be community led and which could allow buildings to be managed by, or even have ownership transferred to, community organisations. Such arrangements would require appropriate safeguards to ensure access and broad-based community programming.
- B.3 The Council is exploring ways to deliver services by working in partnership. This will include dialogue with statutory partners to consider how services may be efficiently and conveniently co-located.
- B.4 The new facilities at Clay Farm have been developed on a community hub model with the County Council and health providers co-locating services alongside the City Council. This joint planning approach and delivery model provides a more sustainable basis for the long term funding requirement for the building and staffing, and simplified access to services for residents.
- B.5 No recommendations have been made regarding any changes required to the buildings for the three new community centres: Clay Farm, Storey's Field and Darwin Green. These have all evolved from growth-related master-planning, and are categorised within the review as Core Centres. They are currently at different stages in the design, planning and development process. They will be considered as part of the review assessing the outreach community development priorities.

# **Appendix C – Consultation Drop In Sessions Information**



The City Council has produced a draft Community Centres Strategy which proposes a positive and ambitious vision for improved council-owned community facilities, based on evidence of need, across the city. The aim is to strengthen provision, particularly where need is greatest, rather than reduce it.

# We would like your views on these draft proposals

Closing date: 12 noon 5<sup>th</sup> May 2017

The Council's community centre provision has developed over a number of decades, and a review was needed to make sure that they:

- continue to meet the changing needs of the city
- are located in the right areas of the city to address the greatest needs
- are sustainable, and provide accessible, joined up services to the residents who most need them

# Complete the online survey on the Council's website: https://www.cambridge.gov.uk

# Drop in to any of the following sessions to speak to us and find out more

| Thursday 2 <sup>nd</sup> March   | 6pm – 7pm    | Before<br>North Area<br>Committee        | Shirley Primary School<br>Nuffield Road, Cambridge,<br>CB4 1TF               | + Report during committee |
|----------------------------------|--------------|--|--|---------------------------|
| Thursday 9 <sup>th</sup> March   | 6pm – 7pm    | Before West<br>Central Area<br>Committee | St Augustine's Church<br>Richmond Road,<br>Cambridge, CB4 3PS                | + Report during committee |
| Monday 20 <sup>th</sup> March    | 1pm – 7pm    | At the centre                            | The Meadows Community<br>Centre, 1 St Catharine's<br>Road, Cambridge CB4 3XJ | ++ 5.30pm<br>presentation |
| Wednesday 22 <sup>nd</sup> March | 1.30pm - 7pm | At the centre                            | <b>37 Lawrence Way Community House,</b> Cambridge CB4 2PR                    | ++5.30pm presentation     |
| Thursday 30 <sup>th</sup> March  | 1pm – 7pm    | At the centre                            | Buchan St Neighbourhood<br>Centre, 6 Buchan Street,<br>Cambridge CB4 2XF     | ++ 5.30pm<br>presentation |
| Thursday 6 <sup>th</sup> April   | 6pm – 7pm    | Before<br>East Area<br>Committee         | Cherry Trees Day Centre<br>St Matthew's St, Cambridge<br>CB1 2LT             | + Report during committee |
| Tuesday 18 <sup>th</sup> April   | 1pm – 7pm    | At the centre                            | Ross Street Community<br>Centre, Ross Street,<br>Cambridge CB1 3UZ           | ++ 5.30pm<br>presentation |
| Monday 24 <sup>th</sup> April    | 6pm – 7pm    | Before<br>South Area<br>Committee        | St John the Evangelist<br>Church, Hills Road,<br>Cambridge, CB2 8RN          | + Report during committee |

- + There will be a report on the strategy (available on the Council's website) presented during the committee meetings following the drop in session
- ++ There will be a presentation about the strategy on the centre dates at 5.30pm which will last about 10 minutes followed by questions

Surveys are available at Council managed Community Centres or by contacting: <a href="mailto:community.review@cambridge.gov.uk">community.review@cambridge.gov.uk</a> or 01223 457862



# Environmental Report



Cambridge East Area
December 2016 to February 2017

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# 1. Introduction

This report provides an overview of City Council Refuse and Environment and Streets and Open Spaces service activity relating to the geographical area served by the East Area Committee. The report identifies the reactive and proactive service actions undertaken in the previous, including the requested priority targets and reports back on the recommended issues and associated actions to be targeted in the following period. It also includes key officer contacts for the reporting of waste and refuse and public realm issues.

# 2. Target setting and recommendations

All those at Committee have an opportunity to suggest issues that they would like to see tackled in the neighbourhood area during the upcoming period to help shape the activity to be undertaken within the public realm. Following suggestions that are received the relevant teams will consider the suggestions, and will prioritise work, responding reactively where appropriate and programming some work for the future. All suggested targets will be reported back on in the following period to update members and the public on the status of the issue. Recommendations will also be presented to the committee for consideration and to aid discussion.

# Recommendations

The following are suggestions for members on what action could be considered for priority within the East Area for the upcoming period.

# Continuing priorities\*

| Number | Priority details  |
|--------|---|
| 1      | Early morning, daytime and weekend patrols for dog fouling at the following locations:  • Ravensworth Gardens play areas  • Mill Road Cemetery  • Seymour Street / Cromwell Road area |
| 2      | Enforcement patrols to tackle environmental crime at Thorpe Way estate and St Matthews Street area  |
| 3      | Enforcement patrols to tackle fly tipping, litter, side waste and trade waste along in the Petersfield area of Mill Road  |

Members are recommended to endorse the above recommendations or to make proposed amendments, and in doing so to consider the community intelligence questions below to help shape the public realm work.

# Community intelligence questions

1. What geographical locations would benefit from targeted work? (including public realm enforcement activity and clean-up work by the community payback)

2. What locations for new and replacement general waste, recycling and dog bins (in line with resources available) should be considered?

3. Where and when the dog warden service should patrol in order to target dog fouling?

<sup>\*</sup> Amendments to continuing priorities are shown in italics

# 3. Routine activity

Streets and Open Spaces teams work closely with residents, community and campaign groups to keep Cambridge clean, green and safe. Street cleansing works to clear shop fronts and maintain all residential streets to a good standard of cleaning by sweeping them regularly. The team empties litterbins and dog bins across the city parks and open spaces, as well as removing graffiti and clearing needles and fly tipping.

The grounds maintenance team maintains all council housing and highway grass and shrub beds across the city, and carries out the maintenance of the city's cemeteries and crematoriums as well as the maintenance of all parks across the city. The City Rangers team provide a street-level, face-to-face contact point for people to raise any cleanliness and public safety issues that they might have concerning their neighbourhood.

The dog warden patrols within Cambridge to increase people's awareness of the requirement to clear up after their pets, as well as collecting stray dogs within the city and works alongside animal charities to deliver educational roadshows. Investigation of instances of environmental crime in public places across the city is carried out by the public realm enforcement team. As well as undertaking enforcement action where necessary, the team provide advice for residents and businesses on issues including fly tipping, litter, waste, illegal advertising, abandoned shopping trolleys, verge parking and abandoned, untaxed and nuisance vehicles.

# 4. Specific issues and actions

The following specific issues were identified for targeted action in the previous period. The following tables summarise the action undertaken and current situation, whether ongoing or completed, for each issue.

| Priority 1         | Enforcement patrols to tackle fly tipping at Riverside, Ditton Fields and St Matthews Street area  |
|--------------------|--|
| Action Taken       | Just over five hours of patrols carried out in the area. No incidents of fly tipping were found. It is not recommended to continue this as a priority for the upcoming period.   |
| Current Situation: | Completed  |
| Action Taken       | Over three hours of patrols carried out along with abandoned vehicle patrols and play area inspections. No incidents were identified. It is not recommended to continue this as a priority for the upcoming period.  |
| Current Situation: | Completed  |
| Action Taken       | Six hours of patrols carried were out. One untaxed vehicle was reported and one abandoned vehicle notice was issued to a scooter which was later claimed and removed by owner, two fly tips investigated no suspects identified. It is recommended to increase this area to include environmental crime in addition to the fly tipping priority. |
| Current Situation: | Ongoing  |

| Priority 2         | Early morning, daytime and weekend patrols for dog fouling at the following locations:  Ravensworth Gardens play areas Snaky Path area Mill Road Cemetery   |
|--------------------|---|
| Action Taken       | Dog warden patrols have been conducted by both the Dog Warden Service and Enforcement team to address the issues of dog fouling totalling over 13 hours. Educational advice and dog bags continue to be provided to a number of dog walkers at these locations. These areas continue to be problematic for dog fouling and several are recommended to continue for the upcoming period. |
| Current Situation: | Ongoing   |

| Priority 3         | Enforcement patrols to tackle environmental crime at Thorpe Way estate  |
|--------------------|---|
| Action Taken       | A total of 13 hours of patrols carried out, four fly tips were investigated and warnings issued. A continual problem with fly tipping in communal bin area of flats has been identified. Two abandoned vehicle notices were attached to vehicles; the vehicles were subsequently claimed and removed by the owners. A joint patrol with dog warden to tackle dog fouling issues was also conducted. It is recommended that this continues as a priority due to the number of fly-tipping incidents. |
| Current Situation: | Ongoing   |

| Priority 4         | Enforcement patrols to tackle fly tipping, litter, side waste and trade waste in the Petersfield area of Mill Road.   |
|--------------------|---|
| Action Taken       | Six hours of patrols carried out, regular checks were made on Mill Road cemetery for illegal camping, and an ongoing issue with serial offender. One trade waste issue identified with a café using recycling bin for trade waste, this has been rectified and the café now has its own trade waste recycling bin. It is recommended that this continues as a priority due for the upcoming period. |
| Current Situation: | Ongoing   |

# 5. Environmental Data

# Private Realm [East Area]

| Period            | Activity                          | Investigations | Treatments<br>Carried out | Informal<br>Action /<br>Written<br>Warnings | Statutory<br>Notices<br>Served | Legal<br>Proceedings |
|-------------------|-----------------------------------|----------------|---------------------------|---|--------------------------------|----------------------|
| Dec to Feb 2016   | Noise                             | 132            | NI/A                      | 2   | 7                              | 1                    |
| Dec to Feb 2017   | Complaints                        | 112            | N/A                       |   | 4                              | 0                    |
| Dec to Feb 2016   | Refuse/ Waste<br>Complaints       | 7              | N1/A                      | 2   | 0                              | 0                    |
| Dec to Feb 2017   |                                   | 9              | N/A                       |   | 0                              | 0                    |
| Φ Dec to Feb 2016 | Other public                      | 4              | N1/A                      | 2   | 1                              | 0                    |
| Dec to Feb 2017   | health<br>complaints <sup>3</sup> | 10             | N/A                       |   | 0                              | 0                    |
| Dec to Feb 2016   | Private Sector                    | 81             | N/A                       | 2   | 0                              | 1                    |
| Dec to Feb 2017   | housing<br>standards              | 106            | IV/A                      |   | 3                              | 1                    |

Data is from 16 November 2016 to 14 February 2017

# **Summary of private realm data:**

Pest control data was not available. Prosecutions undertaken consisted of one prosecution for management regulations (H&S).

<sup>&</sup>lt;sup>2</sup> All complaints will generally have at least one such action <sup>3</sup> Other public health complaints includes odour, smoke, bonfires, filthy and verminous

# **Public Realm Data**

# **Public Realm Enforcement [East Area]**

| Period          | Activity              | Investigations | Written<br>Warnings | Statutory<br>Notices | Fixed Penalty<br>Notices | Simple<br>Cautions | Legal<br>Proceedings |
|-----------------|-----------------------|----------------|---------------------|----------------------|--------------------------|--------------------|----------------------|
| Dec to Feb 2016 | Abandoned             | 50             | N/A                 | N/A                  | 1                        | 0                  | 0                    |
| Dec to Feb 2017 | vehicles              | 35             | N/A                 | IN/A                 | 1                        | 0                  | 0                    |
| Dec to Feb 2016 | Nuisance              | 6              | 3                   | N/A                  | 0                        | 0                  | 0                    |
| Dec to Feb 2017 | vehicles <sup>4</sup> | 1              | 1                   | IN/A                 | 0                        | 0                  | 0                    |
| Dec to Feb 2016 | Derelict cycles       | 38             | N/A                 | N/A                  | N/A                      | N/A                | N/A                  |
| Dec to Feb 2017 |                       | 67             | N/A                 | N/A                  | IN/A                     | IN/A               | IN/A                 |
| Dec to Feb 2016 | Domestic              | 62             | 15                  | 0                    | 5                        | 0                  | 1                    |
| Dec to Feb 2017 | waste                 | 81             | 13                  | 0                    | 7                        | 0                  | 1                    |
| Dec to Feb 2016 | Trade waste           | 12             | 4                   | 1                    | 0                        | 0                  | 0                    |
| Dec to Feb 2017 | Trade waste           | 10             | 5                   | 1                    | 2                        | 0                  | 1                    |
| Dec to Feb 2016 | Litter                | 19             | 0                   | 0                    | 14                       | 0                  | 1                    |
| Dec to Feb 2017 | Litter                | 30             | 0                   | 0                    | 28                       | 0                  | 0                    |
| Dec to Feb 2016 | Illegal               | 6              | N/A                 | 5                    | N/A                      | 0                  | 0                    |
| Dec to Feb 2017 | camping               | 2              | IN/A                | 2                    | N/A                      | 0                  | 0                    |
| Dec to Feb 2016 | Illegal               | 21             | 8                   | NA                   | 0                        | 0                  | 21                   |
| Dec to Feb 2017 | advertising           | 1              | 1                   | INA                  | 0                        | 0                  | 0                    |

<sup>&</sup>lt;sup>4</sup> Nuisance vehicles includes vehicles displayed for sale or being repaired (other than in an emergency) on the public highway

# Summary of public realm enforcement data

- Of the 35 abandoned vehicles the majority were removed by their owners or claimed within the 7 day notice period. The majority of vehicles identified in this period are as part of the proactive work carried out by the enforcement team.
- One nuisance vehicles was found across the East Area. A vehicle was found for sale on Dunsmore Close, following a warning letter the vehicle was were removed from sale within a 7 day period.
- Sixty seven cycles were removed from across all four wards. The number of cycles removed as abandoned in the East area usually varies between 15 to 25 a quarter.
- There were eighty one domestic waste investigations conducted in the East area, the majority of which was waste littered and fly tipped at recycling centres across the area. Of the investigations conducted there were seventeen cases it was not possible to identify a responsible suspect or there was insufficient evidence to proceed, a number of cases are ongoing.
- Ten cases of trade waste were investigated in the East area, including cases of waste being dumped or bins not being managed. Letters were sent to five businesses who complied with the requests for waste information and one statutory notice was issued to a business for not managing their waste correctly. One fixed penalty was issued for failing to provide waste documentation and a further fixed penalty for not complying with a statutory notice regarding the management of trade waste.
- There were thirty cases of litter investigated in the East area; twenty eight fixed penalties were issued for littering including East Road, Argyle Street, Brooks Road, Coldhams Lane, Mackenzie Road, Mill Road, Norfolk Street and Willis Road. Four cases are currently ongoing and the rest of the fixed penalty notices were subsequently paid.
- Page There were two cases of illegal camping at Stourbridge Common and Coldhams Common. Statutory notice was served on two of the sites and subsequently the owner removed a tent within the 24-hour period, only one tent was impounded by the enforcement team.
- One incident of illegal advertising was identified, which was a banner displayed on Brooks Road. No action was taken.

# Dog Warden Service [East Area]

# Stray dogs

| Period             | Activity | Number of cases | Rehomed | Destroyed | Claimed | In Kennels | Comment   |
|--------------------|----------|-----------------|---------|-----------|---------|------------|---|
| Dec to Feb<br>2016 | Stray    | 7               | 0       | 0         | 6       | 1          | One other stray dog calls was received, but the dog was collected by their owner before the dog warden attended |
| Dec to Feb<br>2017 | dogs     | 4               | 1       | 1         | 2       | 0          | One other stray dog call was received, but the dog was collected by their owner before the dog warden attended  |

# **Dog Control Orders**

| Period          | Activity                            | Investigations | Written<br>Warnings | Statutory<br>Notices | Fixed Penalty<br>Notices | Simple<br>Cautions | Legal<br>Proceedings |
|-----------------|-------------------------------------|----------------|---------------------|----------------------|--------------------------|--------------------|----------------------|
| ec to Feb 2016  | Dog control orders:                 | 9              | 0                   | 0                    | 2                        | 0                  | 0                    |
| ©ec to Feb 2017 | Fouling                             | 8              | 3                   | 0                    | 2                        | 0                  | 0                    |
| ec to Feb 2016  | Dog control<br>orders:<br>Exclusion | 0              | 0                   | 0                    | 0                        | 0                  | 0                    |
| Dec to Feb 2017 |                                     | 0              | 0                   | 0                    | 0                        | 0                  | 0                    |
| Dec to Feb 2016 | Dog control                         | 1              | 0                   | 0                    | 1                        | 0                  | 0                    |
| Dec to Feb 2017 | orders: Leads                       | 1              | 1                   | 0                    | 0                        | 0                  | 0                    |
| Dec to Feb 2016 | Other dog                           | 1              | 0                   | 0                    | 0                        | 0                  | 0                    |
| Dec to Feb 2017 | complaints <sup>5</sup>             | 3              | 1                   | 0                    | 0                        | 0                  | 0                    |

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<sup>&</sup>lt;sup>5</sup> Includes issues such as barking, welfare, signage requests and educational advice as well as joint working with Environmental Health, RSPCA and Housing Associations'

# **Operations cleansing data by ward [East Area]**

| Period                  | A and the                         | Total number of | Ward  |           |             |        |  |
|-------------------------|-----------------------------------|-----------------|-------|-----------|-------------|--------|--|
| renou                   | Activity                          | incidents       | Abbey | Coleridge | Petersfield | Romsey |  |
| Dec to Feb 2016         | Floring a                         | 157             | 63    | 28        | 29          | 37     |  |
| Dec to Feb 2017         | Fly tipping                       | 98              | 25    | 16        | 25          | 32     |  |
| Dec to Feb 2016         | Offensive graffiti6               | 1               | 0     | 0         | 1           | 0      |  |
| Dec to Feb 2017         | Offensive graffiti <sup>6</sup>   | 4               | 3     | 0         | 0           | 1      |  |
| Dec to Feb 2016         | Detrimental graffiti <sup>7</sup> | 54              | 9     | 4         | 40          | 1      |  |
| ည်<br>O Dec to Feb 2017 |                                   | 22              | 4     | 1         | 17          | 0      |  |
| Dec to Feb 2016         | Nacdica                           | 6               | 0     | 0         | 3           | 3      |  |
| Dec to Feb 2017         | Needles                           | 402             | 16    | 10        | 302         | 74     |  |
| Dec to Feb 2016         |                                   | 95              | 18    | 8         | 61          | 8      |  |
| Dec to Feb 2017         | Shopping trolleys                 | 70              | 17    | 3         | 38          | 12     |  |

<sup>&</sup>lt;sup>6</sup> Offensive graffiti includes but is not limited to that which contains swear words, reference to religion, racist, reference to a person / naming a person, drawings of human body parts, words of reference to human body parts and reference to sexual activity. The service aim is to remove this type of graffiti within 1 working day.

<sup>7</sup> Detrimental graffiti is graffiti that contains but is not limited to general tags, drawings not falling under the above criteria, and words not classified as offensive. The service

aim is to remove this type of graffiti within 5 working days.

### **Summary of operations cleansing data:**

- Of the 25 reports for fly tip in the Abbey ward, repeat incidents were found in Ekin Road (3), Jack Warren Green (2) and Thorpe Way (2). The other fly tip reports for Abbey area were reported from different locations. Enforcement and ranger patrols have been increased due to a number of these areas being priority areas to address the problems of fly tipping and were included part of a campaign run to highlight the issues of fly tipping.
- In Coleridge repeat incidents were identified at Birdwood Road and Golding Road, the rest of the incidents were single locations and there were no patterns identified.
- The majority of fly tips in Petersfield were household waste and were single locations and there were no patterns identified, a few repeat incidents along Mill Road and Gwydir Street, were identified but no patterns of responsibility were found. E Enforcement and ranger patrols have been increased due to a number of these areas being priority areas to address the problems of fly tipping and were included part of a campaign run to highlight the issues of fly tipping.
- Thirty two were removed from Romsey including repeat incidents at Coldhams Lane, Hope Street and Vinery Road although no patterns of fly tipping were identified.
- In Abbey, two swastikas were removed from the underpass at Barnwell Road in December and one in January. In Romsey a swastika was removed from the bridge at Coldhams Lane in December.
- The volume of detrimental graffiti in the East ward has decreased in comparison to the same period the previous year, there are no patterns or trends of patterns identified and all instances were general tagging or scribbles.
   In Petersfield sixteen needles were removed from Bradmore Lane in December, fifty needles were removed from Mill Road Cemeters.
  - In Petersfield sixteen needles were removed from Bradmore Lane in December, fifty needles were removed from Mill Road Cemetery and a further seventy five needles were removed in a separate needle sweep of Mill Road cemetery in December. In January twenty eight needles were removed from Donkeys Common, and on two occasions one needle was removed from Petersfield, and forty two needles were removed from the shrubbery in Petersfield recreation ground. In February, ten needles were removed from the pathway at Palmers Walk, six needles were removed from inside a bin at the top of Petersfield recreation ground and seventy four needles were removed from the garage block at St Matthews Street. In Coleridge ten needles were removed from the foot bridge at Rustat Road in January. In Abbey seven needles were removed from Abbey pool car park in Pool Way in December and one needle was removed from Howard Road in December. Eight needles were removed from the pathway to the rear of a property in Abbey Road in February. In Romsey, one needle was removed from the top of a bin at Catharine Street in in December, two needles were removed from outside a shop on Mill Road in in January and one needle was removed from the play area at Great Eastern Street in January. Seventy needles were removed from a bin on Coldhams Lane in February 2017.
  - The number of trolleys impounded by Streets and Open Spaces was 16.

# Waste and Recycling Data [City wide]

Waste and recycling data was not available. A full set of quarter 3 and quarter 4 data will be provided in the next report.

# 6. Proactive and community work

The proactive and community work for the East Area is listed below:

| Task              | Community Payback projects   |
|-------------------|--|
| Action Taken      | Over 10 projects were carried out with the help of Community Payback between December and February. These include regular jobs in the East that were requested such as clearing the alleyways in Tenison Road. |
| Current Situation | Completed  |

| Task              | Abbey Older People Garden project  |
|-------------------|--|
| Action Taken      | The local Ranger cleared and cut back 4 gardens in the Abbey area making a total of 20 over the last year. This is with the help of Community Payback Individual Placements and teams. |
| Current Situation | Completed  |

| Task              | Tiverton Way   |
|-------------------|--|
| Action Taken      | The paths along Tiverton Way, East Road Estate and Wycliffe Road were trimmed back and tidied with the help of Community Payback |
| Current Situation | Completed  |

| Task              | Volunteers Bench Renovation Project  |  |
|-------------------|--|--|
| Action Taken      | As part of a new Volunteer project we are going to be renovating benches throughout the City. We will be improving the appearance of benches which require cleaning, rubbing down varnishing etc. with the help of our SOS volunteers. |  |
| Current Situation | Scheduled  |  |

# 7. Key contacts

# Officers

| Area  | Contact                                      | Telephone Number                             | Email                                |  |
|---|--|--|--------------------------------------|--|
| Environmental Health Manager                              | Yvonne O'Donnell                             | 01223 457951                                 | vvonne.odonnell@cambridge.gov.uk     |  |
| Senior Operations Manager                                 | Don Blair                                    | 01223 458575                                 | Don.blair@cambridge.gov.uk           |  |
| Operations Manager (Grounds Maintenance)                  | Paul Jones                                   | 01223 458215                                 | Paul.Jones@cambridge.gov.uk          |  |
| Operations Manager (Community Engagement and Enforcement) | Wendy Young                                  | 01223 458578                                 | Wendy.young@cambridge.gov.uk         |  |
| East Area Ranger: Ian Colley                              | City Rangers                                 | 01223 458282                                 | cityrangers@cambridge.gov.uk         |  |
| Page  | Nick Kester (Abbey,<br>Coleridge and Romsey) | 04000 450570                                 |                                      |  |
| တ်Public Realm Enforcement (East team):                   | Jamie Lambert<br>(Petersfield)               | 01223 458573<br>01223 458062<br>01223 458581 | streetenforcement@cambridge.gov.uk   |  |
|   | Sharron Munro<br>(Romsey)                    | 01220 430001                                 |                                      |  |
| Dog Warden  | Samantha Dewing (Mon-<br>Wed)                | 01223 457883                                 | dogwarden@cambridge.gov.uk           |  |
| Volunteer opportunities (Streets, Parks and Open Spaces)  | Rina Dunning                                 | 01223 458084                                 | Caterina.dunning@cambridge.gov.uk    |  |
| Recycling Champions                                       | Co-ordinator                                 | 01223 458240                                 | recycling.champions@cambridge.gov.uk |  |
| Out of Hours  | Emergency calls                              | 0300 3038389                                 | N/A                                  |  |

# Issues

| Area   | Contact                 | Telephone Number | Email                            |
|--|-------------------------|------------------|----------------------------------|
| Dog fouling Litter Fly tipping (public land) Graffiti Needles Abandoned, untaxed and nuisance vehicles Illegal camping Bulky waste collections New blue, green and black bins Replacement blue, green and green bins | Customer Service Centre | 01223 458282     | wasteandstreets@cambridge.gov.uk |
| မှု Abandoned bicycles   | Customer Service Centre | 01223 458282     | cityrangers@cambridge.gov.uk     |
| Pest Control   | Refuse and Environment  | 01223 457900     | env.health@cambridge.gov.uk.     |
| Noise  | Neiuse and Environment  | 01223 437 900    | env.neattrecambilitye.gov.uk.    |
| Stray and lost dogs  | Customer Service Centre | 01223 457900     | dogwarden@cambridge.gov.uk       |

# 8. Resources

The following are suggestions that members of the East Area Committee and residents and businesses may wish to consider or request for the upcoming period:

Remaining bins stocks for the city have been reallocated across all wards to ensure that bins are installed where required.

# Recycling and general street litter bins

A small quantity of recycling and general street litter bins are available for each ward, as follows:

| Ward        | Bins used | Bins available for installation |
|-------------|-----------|---------------------------------|
| Abbey       | 13        | 2                               |
| Coleridge   | 9         | 3                               |
| Petersfield | 8         | 3                               |
| Romsey      | 10        | 3                               |

We would like to receive suggestions for where bins should be installed on the street and will investigate the suitability of all suggested locations. We will also be undertaking a review of where bins are currently installed to see how they are used.

# Installed bin sites:

| Ward      | Location   | Installation<br>Date | Comments |
|-----------|--|----------------------|----------|
| Abbey     | Newmarket Road (by bus stop near to Jack Warren Green) | November 2014        |          |
| Abbey     | Velos Walk (top of Helen Close)                        | February 2015        |          |
| Abbey     | Stanley Road (junction with Riverside)                 | December 2014        |          |
| Abbey     | Saxon Road (junction with Riverside)                   | December 2014        |          |
| Abbey     | Riverside (under Millennium bridge)                    | December 2014        |          |
| Abbey     | Jack Warren Green (top green area)                     | August 2015          |          |
| Abbey     | Tiptree Close pathway                                  | August 2015          |          |
| Abbey     | Thorpe Way (near 115)                                  | August 2015          |          |
| Abbey     | Rachel Close (top of green)                            | August 2015          |          |
| Abbey     | Fison Road (top of Anns Road)                          | August 2015          |          |
| Abbey     | Dennis Road (next to phone box)                        | August 2015          |          |
| Abbey     | Ekin Road (footpath to Ditton Lane)                    | August 2015          |          |
| Abbey     | Barnwell Drive   | December 2016        |          |
| Coleridge | St Thomas's Square                                     | December 2014        |          |
| Coleridge | St Thomas's Road (junction with St<br>Thomas's Square) | December 2014        |          |
| Coleridge | Birdwood Road (by number 52)                           | May 2015             |          |
| Coleridge | Perne Road (near Radegund Road roundabout)             | April 2015           |          |
| Coleridge | Ancaster Way (junction with Tiverton Way)              | May 2015             |          |
| Coleridge | Rustat Road (near to Carter Bridge)                    | March 2015           |          |
| Coleridge | Cherry Hinton Road (by bus stop at Leisure Park)       | August 2015          |          |
| Coleridge | St Margaret's Road (junction with                      | November 2015        |          |

|             | Cherry Hinton Road)                                       |                |  |
|-------------|---|----------------|--|
| Coleridge   | Perne Road (in front of Co-op)                            | July 2016      |  |
| Petersfield | Veras Way (top of Rope Walk)                              | November 2014  |  |
| Petersfield | Staffordshire Street (walkway between St Matthews Street) | December 2014  | These two sets of bins have  |
| Petersfield | Staffordshire Street (between Hollymount and Glenmore)    | December 2014  | attracted an increase in fly tipping. One set has been removed as it is causing a detrimental effect to the local environment. |
| Petersfield | Hooper Street (at road closure point)                     | March 2015     |  |
| Petersfield | Gwydir Street (at road closure point near Milford Street) | March 2015     |  |
| Petersfield | Gwydir Street (outside Bath House play area)              | September 2015 |  |
| Petersfield | Ainsworth Street (next to children's play area)           | September 2015 |  |
| Petersfield | Abbey Walk (junction with York Street)                    | November 2015  |  |
| Romsey      | Mill Road (near to kitchen shop by Vinery Road junction)  | July 2015      |  |
| Romsey      | Coldhams Lane (by Coldhams Common bus shelter)            | June 2015      |  |
| Romsey      | Vinery Road (junction with Coldhams Lane)                 | June 2015      |  |
| Romsey      | Fairfax Road (junction with Catharine Street)             | June 2015      |  |
| Romsey      | Montreal Square (alleyway through to Hobart Road)         | September 2015 |  |
| Romsey      | Marmora Road (by junction with Suez Road)                 | September 2015 |  |
| Romsey      | Marmora Road (Alleyway to Coleridge Road)                 | September 2015 |  |
| Romsey      | Coldhams Lane (opposite the Paddocks)                     | September 2015 |  |
| Romsey      | Fairfax Road (junction with Brampton Road)                | September 2015 |  |
| Romsey      | Brooks Road (junction with Wycliffe Road)                 | February 2016  |  |

<u>Dog bin provision</u>
A number of dog bins are available for each ward, as follows:

| The state of the s |           |                                 |  |  |
|--|-----------|---------------------------------|--|--|
| Ward   | Bins used | Bins available for installation |  |  |
| Abbey  | 4         | 2                               |  |  |
| Coleridge  | 4         | 2                               |  |  |
| Petersfield  | 1         | 1                               |  |  |
| Romsey   | 1         | 1                               |  |  |

We would like to receive suggestions for where bins should be installed on the parks and open spaces and will investigate the suitability of all suggested locations. We will also be undertaking a review of where bins are currently installed to see how they are used.

# Installed bin sites:

| Ward        | Location                          | Installation Date | Comments |
|-------------|-----------------------------------|-------------------|----------|
| Abbey       | Barnwell Road (entrance to        | December 2014     |          |
| Abbey       | Coldhams Common)                  |                   |          |
| Abbey       | Egerton Close (junction with      | March 2015        |          |
| Abbey       | Egerton Road)                     |                   |          |
| Abbey       | Fison Road / Thorpe Way           | January 2015      |          |
| Abbey       | Leonard Close                     | June 2015         |          |
| Coleridge   | St Thomas's Square                | December 2014     |          |
| Coleridge   | Coleridge Recreation Ground       | August 2015       |          |
| Colenage    | (top corner)                      |                   |          |
| Coleridge   | St Thomas's Road (on              | April 2016        |          |
| Colenage    | recreation ground)                |                   |          |
| Coleridge   | Golding Road (Radegund Road       | March 2016        |          |
| Colenage    | junction)                         |                   |          |
|             | Ravensworth Gardens (on           | December 2014     |          |
| Petersfield | green at entrance from            |                   |          |
|             | Devonshire Road)                  |                   |          |
| Romsey      | Sedgwick Street (at junction with | April 2015        |          |
| Kullisey    | Fairfax Road)                     |                   |          |

# Pocket ashtray distribution

Locations of where pocket ashtrays should be distributed from are welcomed by the Public Realm Enforcement team.

# Dog fouling signs

Small quantities of 'no dog fouling' signs are available for each ward, as follows:

| Ward        | Signs used | Signs available for installation |
|-------------|------------|----------------------------------|
| Abbey       | 5          | 8                                |
| Coleridge   | 0          | 13                               |
| Petersfield | 0          | 13                               |
| Romsey      | 0          | 13                               |

Abbey area – Thorpe Way Recreation Ground (2 signs) and Ditton Fields Recreation Ground (3 signs).



# Agenda Item 9

# Agenda Item

### CAMBRIDGE CITY COUNCIL

REPORT OF: Urban Growth Project Manager

TO: East Area Committee 6/4/2017

WARDS: Abbey, Coleridge, Petersfield, Romsey

S106 DEVOLVED DECISION-MAKING: 2016/17 PRIORITY-SETTING

### 1. INTRODUCTION

In late 2016, the council invited ideas to improve open spaces and play areas in Cambridge as part of the latest S106 funding round. Ten proposals have been suggested for wards in the East Area. Section 3 sets the context and Section 4 assesses the applications against the council's S106 selection criteria.

| Table 1: East Area list of proposalsWard |  |             |
|--|--|-------------|
| A.                                       | Abbey Mosaics and Memories                       | Abbey       |
| B.                                       | Ashbury Close play area                          | Coleridge   |
| C.                                       | Brothers Place landscaping and natural play      | Coleridge   |
| D.                                       | Coldham's Lane play area                         | Romsey      |
| E.                                       | Coleridge Rec path resurfacing and bulb-planting | Coleridge   |
| F.                                       | Coleridge Rec Ground play area expansion         | Coleridge   |
| G.                                       | Lichfield Road park landscaping                  | Coleridge   |
| H.                                       | Lichfield Road play area                         | Coleridge   |
| I.                                       | St. Matthew's Piece play area                    | Petersfield |
| J.                                       | Romsey Rec Ground: basketball court resurfacing  | Romsey      |

# 2. **RECOMMENDATIONS**

That the East Area Committee prioritises the following local project proposals for the use of devolved S106 contributions from the Area, subject to business case approvals (as appropriate):

a. Coldham's Lane play area improvements for older children (estimate: £60,000 'provision for children and teenagers' and £20,000 'informal open space' contributions);

- b. Lichfield Road play area improvements (estimate: £30,000 'provision for children and teenagers' and £15,000 'informal open space' contributions);
- c. St Matthew's Piece play area improvements (estimate: £25,000 or more 'provision for children and teenagers' and £10,000 'informal open space' contributions); and
- d. Brothers Place landscaping and natural play (estimate: £4,000 'informal open space' and £3,500 'provision for children and teenagers' contributions.

# 3. BACKGROUND

- 3.1 New homes and development lead to more demands on local facilities. The council can ask developers to pay off-site S106 contributions to mitigate that impact when not addressed on-site. An overview of the council's approach to S106 contributions can be found at <a href="https://www.cambridge.gov.uk/our-approach-to-s106">https://www.cambridge.gov.uk/our-approach-to-s106</a>.
- 3.2 Decision-making over the use of some off-site, generic<sup>1</sup> S106 contributions from local developments has been devolved to area committees since 2012<sup>2</sup>. The East Area Committee has received S106 priority-setting reports every year since then.
  - a. Since the beginning of 2016, the S106-funded projects completed in the East Area have included:
    - Bath House play area improvements (Petersfield);
    - Coleridge Rec Ground entrance improvements (Coleridge)<sup>3</sup>;
    - Dudley Road play area improvements (Abbey); and
    - Kelsey Kerridge sports centre new health suite and gym changing rooms (Petersfield).

Generic contributions relate to broad infrastructure types (eg, 'informal open space') and were the sort that the council tended to secure prior to the changes to government regulations in April 2015. Since then, however, the council can now only seek specific contributions relating to improvements to particular facilities (which can only be used for the stated purposes, if they are to be used).

<sup>2.</sup> Whilst this report is focussed on the generic S106 funding round, it is worth noting that a number of specific S106 contributions have been agreed to mitigate the impact of local development. This includes funding specifically for: improving facilities, equipment and access to open spaces at Coldham's Common (including BMX track facilities); and the provision of an advanced climbing tower at Romsey Recreation Ground. Local consultation will be carried out to seek views on whether/how to make use of these specific S106 contributions.

<sup>3.</sup> This follows earlier improvements to the play area, tennis courts and multi-use games area at Coleridge Rec Ground (a £300,000+ project).

- b. Three other projects allocated generic S106 funds will be implemented soon as their business case have been approved:
  - Ditton Fields play area improvements (Abbey);
  - Abbey Pool outdoor gym (Abbey); and
  - Mill/Cavendish Road public realm improvements (Romsey)<sup>4</sup>.
- c. Other open space improvements, which have been allocated S106 funding and are 'projects under development', include:
  - Improvements to the BMX track on Coldham's Common [£85,000 of devolved contributions allocated in addition to specific contributions being collected] (Abbey); and
  - Mill Road cemetery footpath improvements [£175,000 'informal open space' contributions allocated to this 'city-wide' project (Petersfield).

This provides important context for understanding both current S106 funding availability levels<sup>5</sup> and the previous investment in S106 mitigation projects<sup>6</sup> (not least in Abbey ward).

3.3 **S106 funding availability:** Reports over recent years have alerted the Area Committee to the implications of new national restrictions<sup>7</sup> and regulation changes. Receipts of generic S106 contributions (agreed before April 2015) are tapering off. Overall, generic S106 funds are running down. In order to maximise the spending power of the remaining generic contributions, officers are carrying out a further review of previous S106 spend and funding allocations in order to strengthen links between the developments from which S106 contributions have arisen and the mitigation projects on which they are spent<sup>8</sup>. Whilst this review is on-going, Table 2 features a provisional analysis<sup>9</sup> of S106 funding availability (as at late March 2017).

<sup>4.</sup> The details of a 'railway workers commemorative public art project' in the same place are being developed, with a public consultation and planning application soon. The budget for this project has been increased to up to £60,000 following a decision by the Executive Councillor for Streets and Open Spaces last month.

<sup>5.</sup> Variations in S106 funding availability levels also reflect different levels of development in each ward.

<sup>6.</sup> More details about S106-funded projects can be found at https://www.cambridge.gov.uk/s106-projects.

<sup>7.</sup> S106 funds can no longer be sought from developments of fewer than 11 homes.

<sup>8.</sup> Officers aim to fund local projects from relevant, devolved S106 contributions from nearby developments in the same ward before allocating contributions from nearby developments in neighbouring wards in the same (area committee) area.

<sup>9.</sup> As further checks are made, the funding availability figures may change.

3.4. Table 2 takes account of an issue highlighted in the report to the Community Services Scrutiny Committee on 16/3/2017, which particularly applies to East Area. It has come to light that, for a few recreation ground improvements over six years or so ago (eg, at Thorpe Way), too much S106 spend was attributed to (play) 'provision for children and teenagers' contributions<sup>10</sup>. Rectifying this has helped to boost S106 funding availability levels for Romsey ward, in particular.

Table 2: Availability of S106 funding devolved to East Area<sup>11</sup>

| Ward        | 'Play provision'   | 'Informal open space' |
|-------------|--------------------|-----------------------|
| Abbey       | £0 <b>∀</b>        | £15,000-£30,000 ¥     |
| Coleridge   | £75,000-£100,000 > | £30,000-£50,000 ¥     |
| Petersfield | £15,000-£30,000 🔺  | £15,000-£30,000 🔺     |
| Romsey      | £50,000-£75,000 🔺  | £30,000-£50,000 🔺     |

- 3.5 The arrows in Table 2 show whether funding availability levels have increased (♠), reduced (♥) or stayed pretty much the same (▶), compared to the October 2016 analysis, which was sent to councillors and made available on the council's Developer Contributions web pages. Reductions in funding availability in Abbey and Coleridge reflect the fact that more of the spend on local projects in those wards has now been funded from those wards<sup>12</sup>.
- 3.6 **2016/17 funding round:** The overall arrangements for the latest round were agreed following a report to the Community Services Scrutiny Committee in October 2016.
  - a. All remaining generic S106 contributions for providing/improving 'informal open space' and play 'provision for children and teenagers', which have been received from developments in a local area<sup>13</sup> are devolved to the relevant area committee.

<sup>10.</sup> There should have been more use of 'informal open space' and 'formal open space' outdoor sports' contributions instead.

<sup>11.</sup> Whilst S106 contributions have been devolved on an area basis, the need to provide a ward-level analysis becomes more important given the funding constraints outlined above. However, this does not mean that S106 contributions from a particular ward can only be used to fund projects in the same ward (as parts of other wards may come within the catchment area for an improved facility too).

<sup>12.</sup> Where S106 contributions from major developments in East Area had previously been assigned to strategic funds for 'city-wide' projects (benefitting more than one area), more of this funding has now been spent on city-wide projects in East Area.

<sup>13.</sup> Based on area committee boundaries (North, East, South and West/Central).

- b. At the same time, the use of all remaining contributions in the 'outdoor' and 'indoor sports', 'public art' and 'public realm' types are decided by the relevant executive councillor<sup>14</sup>.
- c. proposals for the use of the 'community facility' and 'public realm' contribution types have not been sought in the 2016/17 round, in order to allow the council take stock of the findings of the on-going strategic review of community provision and the budget implications of a number of on-going public realm improvements.
- 3.7 The 2016/17 S106 funding round has proceeded as planned.
  - a. Local residents and community groups were invited<sup>15</sup> to put forward proposals over seven weeks (from late October until 19 December 2016) for improving open spaces and play areas. However, given low-levels of funding availability, no proposals were received from members of the public.
  - b. Following the 19/12/16 deadline, councillors were given until mid-January to put forward any other proposals. Council services were also asked to suggest possible schemes which would complement the proposals from local councillors, mitigate the impact of development and address needs identified in recent strategies (such as the Outdoor Play Investment Strategy).
  - c. All proposals received have been assessed by officers against the council's 2016/17 S106 selection criteria (see Appendix K). These highlight that proposals need to be for capital projects that are: eligible (appropriate use of the contribution types available); affordable; an effective use of resources; about providing additional benefit (not repairs/maintenance); accessible; realistic, achievable and ready to be considered; and financially viable.
  - d. S106 grant applications for small-scale public art projects in Cambridge were reported to the Community Services Scrutiny Committee on 16 March 2017<sup>16</sup>.

<sup>14.</sup> Even so, the council continues to seek to fund projects in a particular ward or area from S106 contributions received from developments in the same ward or area.

<sup>15.</sup> Awareness of the funding round was raised amongst residents / residents' associations, community groups, equalities groups and councillors by email, social media, the council's website, news releases and 'Cambridge Matters' magazine.

<sup>16.</sup> In the East Area, S106 'public art' contributions have been allocated (subject to conditions) to the 'Radio Local' project at The Junction in May 2017 and the 'Rhythm, Rhyme and Railways' project in Romsey and Coleridge.

# 4. CONSIDERATIONS: ASSESSMENT OF THE \$106 PROPOSALS

- 4.1 The ten East Area proposals received in the 2016/17 round are set out in Appendices A-J. Of these, three proposals, although good ideas, are not eligible for S106 funding.
  - a. The 'Abbey Mosaics and Memories' proposal (A) was submitted as a public art grant application, but was not eligible for the use of S106 public art funding<sup>17</sup>. Unfortunately, it does not meet the criteria for 'informal open space' funding either because it is not about 'providing, improving or giving better access to open space'.
  - b. The first Coleridge Rec Ground proposal (E) is partly a repairs and maintenance issue in terms of footpath re-surfacing (not an additional benefit) and partly about operational (not capital) spend in terms of bulb-planting. These suggestions have been passed to the Streets and Open Spaces Development team.
  - c. The 'Romsey Rec Ground resurfacing of basketball court' proposal (J) is outside the scope of this S106 funding round, which is focussed on the use of (play) 'provision for children and teenagers' and 'informal open space' contributions. The basketball court comes under the 'outdoor sports' S106 category. Last October, the Executive Councillor for Communities agreed that all future use of S106 sports contributions should be focussed on schemes identified within the Playing Pitches and Indoor Sports Strategies. As mentioned above, resurfacing works would be repairs and maintenance, which would not be eligible for S106 funding. These suggestions have been passed to the Sports and Recreation team within Community Services.
- 4.2 An assessment of the seven other proposals is set out below.

# **B. ASHBURY CLOSE PLAY AREA**

### Not recommended

This play area is near the recently refurbished Coleridge Rec Ground. Scope for increasing play facilities in the narrow space at Ashbury Close play area is limited. Officers consider that investing in improvements to Lichfield Road play area would be a more effective use of resources, in line with the Outdoor Play Investment Strategy.

<sup>17.</sup> The public art application was assessed in the S106 report to Community Services Scrutiny Committee on 16 March 2017 as follows: "The existing public art to be installed in phase 1 is not site-specific or new - the community would not be engaged in (the development of public art through its installation). The other funds for the overall project are not in place. Plans to start in 2017 are unrealistic."

# C. BROTHERS PLACE LANDSCAPING AND NATURAL PLAY

# Recommended

There is an opportunity to get some more public benefit for local residents in the vicinity out of this small public open space (which some people, perhaps, do not realise is there) by making some small-scale landscaping improvements (eg, a walkway, trees/shrub-planting, landscaped mounds and natural play) which would be sympathetic to the local residential area. £7,500 of S106 funding is likely to suffice (£3.500 'play provision' and £4,000 'informal open space' contributions).

# D. COLDHAM'S LANE PLAY AREA AND LANDSCAPING

### Recommended

The increased availability of S106 funding in Romsey ward would enable a major refurbishment of this tired play area. The Outdoor Play Investment Strategy confirms that the 'play value' (60%) could be improved. Romsey Rec Ground play area has already benefitted from some S106 funding and has a very high 'play value' score (91%), so it makes sense to focus investment on Coldham's Lane play area. It is estimated that a major refurbishment might involve around £60,000 of (play) 'provision for children and teenagers' and £20,000 of 'informal open space' contributions.

# F. COLERIDGE REC GROUND PLAY AREA EXPANSION

### Not recommended

The recent major refurbishment of the play area (as well as improvements to the tennis courts, multi-use games area and Rec Ground entrance) has proved to be very popular. Officers would advise against an expansion of this play area, however, because this could encroach of the wider open space and football pitch provision. S106 funding has helped to improve larger neighbourhood play areas across the city – including planned improvements to Nightingale Avenue play area (prioritised by South Area Committee).

# G. LICHFIELD RD PARK: LANDSCAPING, PLANTING, BENCHES

### Not recommended

Officers would suggest incorporating some of these landscaping and bench provision proposals into a wider improvement of the play area at Lichfield Road (next proposal). (Bulb-planting would not be eligible for S106 funds).

# H. LICHFIELD ROAD PLAY AREA

### Recommended

It would make more sense to improve this play area, rather than Ashbury Close because there is more room to increase play value without detracting from the wider open space. Lichfield Road play area has a higher 'location' rating than Ashbury Close (71%, compared to 60%) and is easier to find/access. Besides, it would help to meet the play area needs of those who wanted to see improvements to the nearby Ashbury Close play area. Some of the landscaping improvements, suggested in proposal G, could be incorporated into this project.

# I. ST. MATTHEW'S PIECE PLAY AREA

### Recommended

The review of S106 funding/allocations has helped to make available more (play) 'provision for children and teenagers' contributions (in the region of £25,000), which would enable a much-needed improvement to play facilities in this part of Petersfield. The aim would be to make use of all these available play provision contributions from the ward, as well as around £10,000 of 'informal open space' contributions from the ward.

4.2 The proposals prioritised by the Area Committee will be allocated appropriate S106 contributions and added to the council's 'projects under development' list. Consultation will be carried out, as appropriate, on the proposals and designs for these prioritised projects. The business case for the recommended improvements to Coldham's Lane play area (with its £80,000 estimated costs) would be brought back to the Area Committee for sign-off. Business cases for local projects estimated to cost between £15,000 and £75,000<sup>18</sup> will be developed and considered by the council's (officer-level) Capital Programme Board. Comments from the Area Chair, Vice Chair and Opposition Spokes<sup>19</sup> will then be sought prior to sign-off by the relevant service manager under delegated authority.

<sup>18.</sup> Whilst projects below £15,000 do not require a business case, local councillors are still consulted on the development of the details.

<sup>19.</sup> The business case sets out the project's scope, design, costs, delivery timescales & other implications. It takes account of consultation findings too (as appropriate).

#### 5. IMPLICATIONS

- 5.1 **Financial implications:** Whilst it has been possible for this report to recommend a number of substantial projects for S106 funding from the Area Committee's devolved funds, it is clear that there is significantly less room for manoeuvre than in the past. Once this off-site generic funding has been used, there will be little or no more.
- 5.2 Last October's Community Services Scrutiny report on the S106 priority-setting process highlighted that, although it will not be possible to come to a definitive view until after the 2016/17 round, this might be the last full priority-setting round covering such a range of the generic contribution types and all areas of the city. In future, there might have to be narrower priority-setting exercises based on certain contribution types or areas. Consideration may also need to be given to using residual generic contributions to supplement the funding of projects for which specific projects are being collected<sup>20</sup>.
- 5.3 **Staffing implications:** Those projects that are prioritised will be developed and (assuming business case sign-off can be secured) taken forward by council officers in the Streets and Open Spaces Development team, in the coming year as/when on-going projects are completed.
- 5.4 **Other implications:** Business cases for individual projects will consider a range of factors including equalities and anti-poverty implications, climate change ratings, community safety, procurement matters and communications and consultation.

#### 6. BACKGROUND PAPERS

- 6.1 These background papers on the S106 devolved decision-making process were used in the preparation of this report:
  - 'S106 priority-setting (Streets and Open Spaces)' report to Community Services Scrutiny Committee on 16/3/2017;
  - 'S106 priority-setting process' (Streets and Open Spaces) report to Community Services Scrutiny Committee on 6/10/2016;
  - 'S106 priority-setting process' (Communities) report to Community Services Scrutiny Committee on 6/10/2016;
  - 'Outdoor Play Investment Strategy, 2016-20' report to Community Services Scrutiny Committee on 8/10/2015;

<sup>20.</sup> More details about the council's interim approach to seeking specific S106 contributions can be found at www.cambridge.gov.uk/changes-to-s106-funding.

- 'S106 devolved decision-making: 2015/16 priority-setting' report to East Area Committee on 29/10/2015;
- 'Overview of S106 funding' briefing note, November 2016.
- 6.2 Further information (can be found on the Developer Contributions web page (<a href="www.cambridge.gov.uk/s106">www.cambridge.gov.uk/s106</a>). This includes sections on the council's approach to S106 funding, S106-funded projects, the S106 priority-setting process and changes to S106 funding.

#### 7. APPENDICES

S106 proposals for improvements at

- A. Abbey Mosaics and Memories
- B. Ashbury Close play area
- C. Brothers Place landscaping and natural play
- D. Coldham's Lane play area
- E. Coleridge Rec Ground: footpath resurfacing and bulb-planting
- F. Coleridge Rec play area expansion
- G. Lichfield Road park: landscaping, planting and benches
- H. Lichfield Road play area
- I. St. Matthew's Piece play area
- J. Romsey Recreation Ground: resurfacing of basketball court
- K. 2016-17 S106 selection criteria (Cambridge City Council)

#### 8. INSPECTION OF PAPERS

To inspect the background papers or if you have a query on the report please contact:

Author's Name: Tim Wetherfield Author's Phone Number: 01223 – 457313

Author's Email: <u>tim.wetherfield@cambridge.gov.uk</u>

## **Abbey Mosaics and Memories**

This proposal has been suggested by Abbey People. It was initially put forward as a S106 public art grant application in the 2016/17 round but the proposal is not eligible for that funding type in its current form. Here is a summary of the key points from the point of view of the proposed use of 'informal open space' contributions instead.

#### 1. What sort of improvements do you have in mind?

The first stage (over 2 years) would be installing existing large historic mosaic walls into Abbey green public spaces (for example, Ditton Rec, Dudley Rec, Thorpe Way Rec, Abbey Orchard and Peverel Road play area). The second stage would be the creation of new mosaics – by local children, other residents and local artists - on the blank side of each wall. The overall project costs have been estimated by Abbey people as being £27,000.

#### 2. Why is this project needed?

The wall mosaic was made in the early 1990s at an Abbey wartime nursery (originally an air raid shelter) that was demolished in about 2010. It was saved by the late Cllr Margaret Wright, the council and local residents.

## 3. How would local communities within Cambridge benefit?

Each mosaic wall could become the focal point of community gatherings like a pop-up cafe for teens, or seniors, or mums/dads & kids, at different times.

## 4. Have any preparations/discussions taken place about this?

It was considered for S106 public art grant funding in March 2016 but was deemed ineligible.

## 5. Any opposition / potential issues? How might this be overcome?

\_

## **Ashbury Close play area improvements**

Suggested by Children & Young People's Participation Service

#### 1. What sort of improvements do you have in mind?

- Remove all current equipment.
- Landscaping to make the park more welcoming –fencing and new underfloor soft surface.
- New climbing frame to challenge children with monkey bars and a slide.
- Trampoline.
- Swing 1x adult 1x toddler.
- Mini multi-use games area.
- Cone climber/ rota web- roundabout that can be climbed on.

#### 2. Why is this project needed?

There are lots of children that live in and around Ashbury Close and they cannot access other parks as they would need to cross main roads. The park is currently extremely basic and has not been updated for several years. More challenging equipment would encourage children outside with or without their parents and play with other children. Through play children are able to have exercise, make new friendships and learn what their own boundaries are.

## 3. How would local communities within Cambridge benefit?

Children have been requesting this equipment for several years. They will be able to have free and independent play - increasing exercise and making new friends at a more welcoming park.

## 4. Have any preparations/discussions taken place about this?

Children have spoken to council officers and requested new and improved play equipment to make the park more welcoming and more challenging. More of this could be done if needed.

## 5. Any opposition / potential issues? How might this be overcome?

No.

# Brothers Place: landscaping and natural play improvements

Suggested by Streets and Open Spaces Development team

#### 1. What sort of improvements do you have in mind?

Landscaping improvements (eg, walkway, trees/shrubs, mounds and natural play) to this small public open space.

#### 2. Why is this project needed?

Raise the quality and value of the green space. There is an opportunity to enhance the site without it being out of character with the area.

### 3. How would local communities within Cambridge benefit?

Local people, including children, would benefit from being able to make use of a public open space.

#### 4. Have any preparations/discussions taken place about this?

Not as yet.

### 5. Any opposition / potential issues? How might this be overcome?

Not aware of any.

## **Coldham's Lane play area improvements**

Suggested by Streets and Open Spaces Development team

### 1. What sort of improvements do you have in mind?

A major refurbishment of the play area (within its current boundaries) to provide more play facilities for older children (eg, a climbing dome).

### 2. Why is this project needed?

The Coldham's Lane site has potential to provide a better range of facilities for older children and teenagers. Although the nearby Abbey Pool play area has been improved in recent years (not least, with the provision of a 'splash pad'), this has been more for younger children.

#### 3. How would local communities within Cambridge benefit?

Improvements to the teenage / youth provision within East area. Has good links to Abbey estate as well so serves both Romsey and Abbey wards.

#### 4. Have any preparations/discussions taken place about this?

Not as yet.

## 5. Any opposition / potential issues? How might this be overcome?

Not aware of any prior to local consultation.

# Coleridge Rec Ground: footpath resurfacing and bulb-planting

Suggested by Councillor Moore

#### 1. What sort of improvements do you have in mind?

Resurface the footpath so that it is smooth. Plant some more bulbs or flowers, inside the park and along the fence on Coleridge Road.

#### 2. Why is this project needed?

In places the footpath is very rough and uneven. The park is heavily used by dog walkers, runners and families using the playground and there is just one circular path. To add colour to the park making it more enjoyable for users as it is currently more like a recreation ground.

#### 3. How would local communities within Cambridge benefit?

The path would be safer (less of a trip hazard) and more pleasant for park users, particularly runners, the elderly and small children. The planting would make the park more pleasant for all of its users and if bulbs were planted along Coleridge Road everyone who travels past would benefit.

## 4. Have any preparations/discussions taken place about this?

No.

## 5. Any opposition / potential issues? How might this be overcome?

I do not think that there would be any opposition to improving the footpath or more planting.

## Coleridge Rec play area expansion

Suggested by Councillor Moore

#### 1. What sort of improvements do you have in mind?

Increase the children's playground at Coleridge park.

#### 2. Why is this project needed?

Coleridge park has a new and fantastic playground but it is a victim of its own success and it is often very overcrowded so I think that it needs expanding. I think that Cambridge has an unmet need of something like an adventure playground, but sadly this wouldn't fit in Coleridge Park. We really need more for older children and teenagers.

#### 3. How would local communities within Cambridge benefit?

All the children who use the playground would benefit from it being larger.

#### 4. Have any preparations/discussions taken place about this?

No.

## 5. Any opposition / potential issues? How might this be overcome?

I think that there might be some opposition to this proposal as we might need to increase the footprint of the playground and take some of the grassed area. If this was necessary then speaking to local residents would be crucial.

# Lichfield Road park: landscaping, planting and benches

Suggested by Councillor Moore

#### 1. What sort of improvements do you have in mind?

Planting some plants and bulbs to brighten the area up and add some benches for the users. One near the play area and some at the other end – hopefully near the flowers!

#### 2. Why is this project needed?

It is a fantastic resource but is pretty dull and boring. Planting would really brighten it up and improve it. This would be particularly good for local elderly residents from the Lichfield flats, who would also benefit from a bench or two.

#### 3. How would local communities within Cambridge benefit?

The local residents, particularly elderly residents from the Lichfield and Neville flats plus parents of children who use the playground and dogwalkers.

## 4. Have any preparations/discussions taken place about this?

No.

## 5. Any opposition / potential issues? How might this be overcome?

I do not think that there would be opposition to planting in particular and possibly benches

## **Lichfield Road play area improvements**

Suggested by Streets and Open Spaces Development team

#### 1. What sort of improvements do you have in mind?

Improvements to play equipment and landscaping – similar to the recent refurbishment of St Thomas' play area in Coleridge ward.

### 2. Why is this project needed?

This would provide improved play area facilities for children living between Coleridge Road and Perne Road, reducing the need to cross busy roads. The Outdoor Play Investment Strategy gives Lichfield Road a 71% rating for its good location, but just 40% for its current 'play value' – meaning that improvements here would represent an effective use of resources.

#### 3. How would local communities within Cambridge benefit?

Improved play facilities for local children. Could help to ease demands on Coleridge Recreation Ground play area.

4. Have any preparations/discussions taken place about this?

Not yet.

5. Any opposition / potential issues? How might this be overcome?

Not aware of any prior to local consultation.

## St. Matthew's Piece play area improvements

Suggested by Streets and Open Spaces Development team

#### 1. What sort of improvements do you have in mind?

Improved play area equipment and safety surfacing for local children, plus bins and benches.

#### 2. Why is this project needed?

This play area is looking tired. The Outdoor Play Investment Strategy confirms that it is in a good location (71%), but that its 'play value' is only 51% - meaning that improvement would represent an effective use of resources.

#### 3. How would local communities within Cambridge benefit?

Local children would have better play facilities, helping to mitigate the impact of local development.

4. Have any preparations/discussions taken place about this?

Not yet.

## 5. Any opposition / potential issues? How might this be overcome?

Not prior to local consultation.

# Romsey Recreation Ground: resurfacing of basketball court

Suggested by Councillor Barnett

#### 1. What sort of improvements do you have in mind?

To resurface the current basketball court with a covering similar to that of the basketball court on Coleridge Recreation Ground.

#### 2. Why is this project needed?

The current covering is uneven and uninviting for local children to play on.

#### 3. How would local communities within Cambridge benefit?

Resurfacing the basketball court would make the court more inviting to local residents particularly children and increase the number of residents who can make use of the facility. The surface would also be more durable and long standing.

### 4. Have any preparations/discussions taken place about this?

Not yet discussed

## 5. Any opposition / potential issues? How might this be overcome?

None that I am currently aware of – the project was suggested by a current resident with experience of using the facility.

#### 2016-17 S106 selection criteria

This is a shortened version of the criteria, tailored to the bidding process for proposals for play area and open space improvements and applications for small-scale public art grants.

#### Project proposals need to...

#### 1. be ELIGIBLE for S106 funding

- a. Proposals need to be about providing, improving or giving better access to a facility within the city of Cambridge, in order to help mitigate the impact of local development.
- b. 'Informal open space' S106 funding can be used to fund improvements to the city's parks & open spaces, such as paths/surfacing, landscaping (including BMX tracks and skate parks), drainage, fences/gates, habitat creation, trees, shrubs and trim trails.
- c. 'Provision for children and teenagers' S106 funding can be used to fund improvements to the city's play areas, such as play equipment and safety surfacing under that equipment.
- d. To be eligible for S106 public art funding, the project needs to focus on original, high quality public art that is:
  - designed, produced or facilitated by an artist or craftsperson;
  - engages local communities;
  - is publicly accessible; and
  - has a legacy (there would need to be a permanent record of temporary artwork).

Small-scale, public art grants are for projects (normally, seeking up to £15,000 of public art S106 funding). Applications are expected from local organisations or community groups (not directly from an artist). Public art within schools (which is visible to school users, parents and visitors) comes within the scope of public art S106 funding.

- 2. be **AFFORDABLE** within the S106 funding available for the relevant contribution type in that part of the city to which it relates
  - a. S106 funding availability is running down and spread unevenly between wards given variations in levels of development and the distribution of previous S106-funded projects.

- b. We would **particularly encourage proposals** for the following contribution types **from**:
  - Informal open space: Trumpington, Castle, Coleridge, East and West Chesterton;
  - Provision for children and teens: Trumpington, Coleridge and Queen Edith's ward;
  - Public art: Trumpington, Coleridge, Romsey and Queen Edith's.
- c. Unfortunately, S106 funding availability is currently low for the following wards and so, realistically, it is <u>not</u> likely to be worthwhile making an application in 2016/17:
  - Informal open space: Arbury, King's Hedges, Petersfield and Romsey;
  - Play areas: Arbury, East and West Chesterton, Abbey, Castle, Market and Newnham;
  - Public art: Cherry Hinton.
- d. For those wards not mentioned in these lists, it may be possible to put forward small-scale proposals, but please be aware that funding availability may be limited.
- e. Please note: councillors may not wish to invest all the available contributions available (for a particular contribution type) from a particular ward in a single project.
- f. Public art grant applicants must give assurances that they need the S106 funding that they are seeking (i.e., that they do not already have sufficient funding for the project).
- g. Local groups seeking S106 public grants should carry out other fundraising too.

#### 3. be an EFFECTIVE USE OF RESOURCES

Priority will be given to proposals where it is clear that the project would be consistent with council strategies, facility audits and related reports.

*Tips:* Focus proposals for play area improvements on larger play areas. Check which play areas & open spaces have already had S106 funding (see the recent/on-going project list).

## 4. provide **ADDITIONAL BENEFIT**

S106 funding <u>cannot</u> be used for replacing like-for-like facilities/equipment or repairing and maintaining existing facilities.

#### 5. be ACCESSIBLE, in line with the council's grants and equalities policies

- a. Play area and open spaces need to be publicly owned and accessible to all.
- b. Successful public art grant applicants must sign a grant agreement (which is monitored), including an undertaking that the project will not to discriminate against any community group (eg, in relation to race, gender, religion, disability, sexual orientation and/or, age).

#### 6. be REALISTIC, ACHIEVABLE AND READY TO BE CONSIDERED

- a. Proposals need to be clear about what is proposed, where it would be and how it would be implemented.
- b. Applicants seeking a S106 grant for a project they would take forward would need to give details of preparations being made to secure planning permission (if necessary) and steps taken to engage the local community about the proposed project.
- c. Grant applicants would also need to provide evidence of their fundraising efforts and expected timescales for completing fund-raising.
- d. Priority will be given to project proposals which could reasonably be expected to reach the final stages of project delivery within 18 months of the priority-setting decision.

#### 7. Be FINANCIALLY VIABLE, WITH ROBUST MANAGEMENT PLANS

- a. The council would need to be satisfied that sufficient resources are in place to ensure that the effective management and running of the new facility in future.
- b. Grants applicants seeking S106 funding would need to demonstrate that they could continue to resource the project in future. Grant agreements feature clauses for returning to the council grants received (in whole or in part) should the project not provide the expected public benefit for its expected lifespan.

Any organisation/community group seeking grant funding needs to have its own bank account.

October 2016

